3 TRANSCRIPT OF PROCEEDINGS, held in the 2 above-entitled matter, at the South Dakota State Capitol 3 Building, 500 East Capitol Avenue, Pierre, South Dakota, THE PUBLIC UTILITIES COMMISSION OF THE STATE OF SOUTH DAKOTA on the 2nd day of November, 2009, commencing at 5 9 o'clock a.m. IN THE MATTER OF THE APPLICATION BY TRANSCANADA KEYSTONE PIPELINE, LP FOR A PERMIT UNDER THE SOUTH DAKOTA EMERGY CONVERSION AND TRANSMISSION FACILITY ACT TO CONSTRUCT THE KEYSTONE XL PROJECT 6 HP09-001 7 8 Transcript of Proceedings November 2, 2009 Volume I, Pages 1-168 9 10 \_\_\_\_\_\_ 11 BEFORE THE PUBLIC UTILITIES COMMISSION, STEVE KOLBECK, VICE CHAIRMAN GARY HANSON, COMMISSIONER 12 COMMISSION STAFF 13 John Smith Kara Semmler Greg Rislov Tim Binder 14 Stacy Splittstoesser Nathan Solem 15 Bob Knadle Anissa Grambihler 16 APPEARANCES 17 appearing on behalf of the Applicant appearing as co-counsel on behalf of the Applicant James E. Moore Brett M. Koenecke 18 Applicant appearing as co-counsel on behalf of the Applicant appearing as co-counsel on behalf of the Applicant appearing on behalf of Dakota Rural Action James White 19 Bill Taylor 20 Paul Blackburn 21 22 Reported By Cheri McComsey Wittler, RPR, CRR 23 24

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1	ALSO PRESENT	:			2			4
2	Kelly Fuller, Pla	ins Justic	ce			1	COMMISSIONER KOLBECK: Good morning, everyone.	
	==========	= = = =	= = = =	: = = = = =	=====	2	I'll get the internet turned on. And welcome everyone	
3						3	who's on the internet. My name is Steve Kolbeck, and we	
4		INDE	<u> </u>			4	will get the hearing in HP09-001 started here.	
5	APPLICANT WITNESSES	DIRECT	CROSS	REDIRECT	RECROSS	5	Just a housekeeping note before we start, for	
6	Robert Jones	11					, i i	
		13	15			6	all of the witnesses and everyone in here you do have a	
7		23 44	26,27 48	43		7	little sheet by the microphone. It says, "Please turn on	
8		57 75	58 76	70 92	71,73 95	8	the microphone before you speak." You must speak close	
9	John Hayes	97	98	118	120	9	and clear in the microphone, and when you are done	
10	Heidi Tillquist					10	speaking turn it off.	
11	APPLICANT EXHIBITS		М	0	R	11	There is a green light on the microphone so we	
12	1 - Application w/Exh. A	<b>√</b> -C	2	8	9	12	don't want to delay the hearing by having to go back and	
	2 - Robert Jones Testim		2	8	9	13	repeat yourself so just make a special note of that if	
13	3 - Richard Gale Testim		2	8	9	'3	repeat yourself so just make a special note of that h	
14	4 - Jon Schmidt Testimo 5 - Schmidt Rebuttal	ony	2	8 8	9 9	14	you're up to the microphone. Be sure it's on.	
'~	6 - Steve Hicks Direct		2	8	9	15	Wa will begin the beggins in Deslet UD00 001	
15	7 - Steve Hicks Rebutta	I	2	8	9	15	We will begin the hearing in Docket HP09-001,	
16	8 - Meera Kothari Testimony		2	8	9	16	In the Matter of the Application by TransCanada Keystone	
	9 - Meera Kothari Rebut		2	8	9	17	Pipeline LP for a permit under the South Dakota Energy	
17	10 - Donald Scott Testim		2	8 8	9 9	18	Conversion and Transmission Facilities Act to Construct	
18	11 - John Hayes Testimo 12 - Heidi Tillquist	ny	2	8	9	1 '0	Conversion and Transmission Facilities Act to Construct	
.	Testimony		-	· ·	,	19	the Keystone XL Project.	
19	13 - Tom Oster Direct 14 - Data Request No. 1		2 2	8 8	9 9	20	The time is approximately 9 a.m. The date is	
20	15 - Data Request No. 2		2	8	9	21	November 2, 2009. And the location of the hearing is in	
21	16 - Data Request No. 3 17 - Data Request No. 4		2 2	8 8	9 9	22	Room 414 in the State Capitol in Pierre, South Dakota.	
	•						, , , , , , , , , , , , , , , , , , ,	
22						23	As I said, I am Steve Kolbeck. And with me is	
23 24	(Applicant Exhibits 1 thro	ugh 17 a	re marke	ed)		24	Commissioner Gary Hanson. I think that Commissioner	
25						25	Dusty Johnson has H1N1. So he won't be able to be at the	

hearing today. He is sick. He will make it just as soon as he can. Hopefully he will be better yet today and be here tomorrow.

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4 I am presiding over this hearing this morning. 5 The hearing was noticed pursuant to the Commission's 6 Order for the Notice of Hearing issued October 15, 2009. 7 The issue at this hearing is whether TransCanada Keystone 8 Pipeline, LP shall be given a permit to construct the 9 Keystone crude oil pipeline in South Dakota. 10

It is the Applicant that has the burden of proof, and under 49-41B-22 that burden of proof is 12 four-fold.

First, that the proposed facility will comply with all applicable laws and rules. Second, the facility will not pose a threat of serious injury to the environment nor to the social and economic condition of the inhabitants or expected inhabitants in the siting area. Third, that the facility will not substantially impair the health, safety, or welfare of the inhabitants. And, finally, that the facility will not unduly interfere with the orderly development of the region with due consideration having been given to the views of governing

24 All parties have the right to be present and to 25 be represented by an attorney. All persons testifying

bodies of affected local units of government.

will be sworn in and subject to cross-examination by the parties. The Commission's final decision may be appealed by the parties to the State Circuit Court and the State Supreme Court.

John Smith, the Commission's counsel, will act as Hearing Examiner and will conduct the hearing subject to the Commission's oversight. He may provide recommended rulings on procedural and evidentiary matters. The Commission may overrule its counsel's preliminary rulings throughout the hearing. If not overruled, the preliminary rulings will become final rulings.

13 With that, I'll turn it over to Mr. Smith to 14 conduct this hearing.

MR. SMITH: Thank you, Mr. Chairman. Good morning, everyone. I think we'll begin by taking the appearances of parties. And we'll begin with the Applicant, Mr. Koenecke.

19 Would you please introduce your team of people, 20 at least the legal component of it.

21 MR. KOENECKE: Thank you, Mr. Smith. Good 22 morning. Good morning, Commissioners and others who are 23 present. My name is Brett Koenecke. I'm a lawyer from 24 Pierre and representing the Applicant in this proceeding.

25 Along with me are William G. Taylor and James Moore of Sioux Falls. We have a complement of Keystone witnesses seated behind me. We'll introduce them at the time it's appropriate unless the Commission would direct otherwise.

Everyone is present who has offered direct testimony with the exception of John Phillips. And he's been substituted for by Steve Hicks some time ago. That should be no surprise to any of the parties.

So everyone's here and present, and we're ready to begin at the Commission's direction.

10 MR. SMITH: Thank you. We'll take appearances 11 of Interveners. I note that Dakota Rural Action is here.

12 Mr. Blackburn.

> MR. BLACKBURN: Yeah. My name is Paul Blackburn. And I'm here with Kelly Fuller who is the Plains Justice Communication Director. And that's who we have here today with us.

MR. SMITH: Thank you. Are there any other Interveners, parties Intervener in the case who wish to appear here today?

20 Seeing or hearing no one, staff.

MS. SEMMLER: Thank you. This is Kara Semmler appearing for staff. I am here with other staff analysts, Tim Binder, Stacy Splittstoesser, Nathan Solem, and Bob Knadle. We do have expert witnesses also that we will introduce at the time they testify.

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1 MR. SMITH: Thank you. With that, are there any preliminary matters that any of the parties wish to have 3 heard before we commence the introduction of evidence? 4 MR. KOENECKE: Mr. Smith, Brett Koenecke. I've 5 provided everyone here this morning that I know of with a 6 copy of our exhibit list, Exhibits 1 through 17. It's 7 the Application, the updated direct, and rebuttal 8 testimonies of our witnesses and the four data requests

9 which we submitted to staff. We have provided those 10 documents during the course of the proceedings to staff

11 and to the Intervener who's present here this morning.

I've also got a copy, a complete written copy, of those documents up at the witness desk. And we would ask the parties to consider stipulating those documents into the record at this time for use by the Commissioners and by the parties during the hearing. We think doing so will greatly improve the efficiency of the hearing process this week.

19 MR. SMITH: Other parties' responses to 20 Mr. Koenecke's suggestion or Motion I'll call it.

21 MR. BLACKBURN: DRA is willing to stipulate to 22 those.

23 MR. SMITH: Staff.

24 MS. SEMMLER: Staff is also willing to

25 stipulate.

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MR. KOENECKE: I have no further questions, and

MR. SMITH: Okay. Mr. Blackburn, apparently --

I pass the witness for cross-examination.

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we're going to do the best we can. Usually --

The problem we usually have is a lot of times,

you know, lawyers, you need to get up and walk around and

i	42		45
4	13  MR. BLACKBURN: Just had a little water spill	1	CDOSS EVAMINATION
1	·		CROSS-EXAMINATION  DV MC CEMMUED:
3	there.	3	BY MS. SEMMLER:
4	MR. SMITH: That's okay.  MR. BLACKBURN: No questions.	4	Q. In a recently filed Application update the pump stations it's indicated will require some additional
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5	MR. SMITH: Staff, questions of Mr. Jones?	5	acreage. And if you're not the proper witness to ask,
6	MS. SEMMLER: No questions.	_	just let me know.
7	MR. SMITH: Well, I guess you're oh,	7	What's the need for that additional acreage? Why
8	Commissioners, do you have questions of Mr. Jones?	8	that change?
9	Sorry.	9	A. Mostly I'm involved in the overall siting of the
10	COMMISSIONER KOLBECK: I don't at this time.	10	pump stations and getting the necessary information to
11	COMMISSIONER HANSON: No.	11	the field when they conduct this with the landowners.
12	MR. SMITH: Your moment in the limelight is	12	But the most part of this is each one of these pump
13	pretty short. You may step down.	13	stations are site specific to the location that they're
14	THE WITNESS: Thank you very much.	14	placed in.
15	MR. MOORE: Call Richard Gale.	15	And when detailed engineering takes place for the
16	(The witness is sworn by the court reporter)	16	layout of the facilities based upon the location of
17	<u>DIRECT EXAMINATION</u>	17	roads, et cetera, and the way the pipeline is coming
18	BY MR. MOORE:	18	through, sometimes additional area is needed just to
19	<b>Q.</b> Can you introduce yourself to the Commissioners,	19	place all the equipment in as it needs to be from an
20	please.	20	engineering perspective.
21	A. My name is Richard Gale. I'm vice president with	21	<b>Q.</b> So it sounds like it really was just some detail
22	Trow Engineering, Incorporated, which is a consultant to	22	changes that have occurred as more information's
23	TransCanada Pipelines.	23	available?
24	<b>Q.</b> Where do you live and work?	24	A. That's correct. And to make it, you know, fit right
25	A. I live in Tallahassee, Florida.	25	for the pipeline and for the facility structure that
l	14		16
1	<b>Q.</b> What's your address there?	1	needs to be there.
2	A. Home address or work address?	2	<b>Q.</b> Would you be the proper person to ask about permits
3	<b>Q.</b> Work address is fine.	3	necessary for some of the construction camp issues?
4	A. 1300 Metropolitan Boulevard, Suite 200, Tallahassee,	4	A. No, I would not. That would be somebody later.
5	Florida.	5	<b>Q.</b> We'll wait then. Thanks.
6	<b>Q.</b> And what is your role with respect to the proposed	6	MR. SMITH: Thank you. Any follow-up any
7	Keystone XL Pipeline Project?	7	Commissioner questions?
8	A. I am Trow's director for the project and the	8	Commissioner Hanson.
9	environmental and regulatory manager on this project.	9	COMMISSIONER HANSON: Thank you, Mr. Smith.
10	<b>Q.</b> You've submitted prefiled direct testimony that is	10	Could you tell me and, likewise, I'm not certain if
11	before you marked as Exhibit 3; is that correct?	11	you're the right witness or perhaps you could just give
12	A. That is correct.	12	us a flavor of information on it and another witness can
13	<b>Q.</b> And do you have any changes or corrections to that	13	give us better information later.
14	testimony?	14	But can you tell us somewhat the particular
15	A. No, I do not.	15	challenges you were confronted with on siting for the
		16	location of properties that you were responsible for, the
16	<b>Q.</b> And if I asked you all of the questions that are		
16 17	<b>Q.</b> And if I asked you all of the questions that are contained in that testimony, would your answers be the	17	pump stations and such?
		17 18	pump stations and such?  THE WITNESS: For the pump stations?
17	contained in that testimony, would your answers be the		
17 18	contained in that testimony, would your answers be the same today?	18	THE WITNESS: For the pump stations?
17 18 19	contained in that testimony, would your answers be the same today?  A. Yes, they would.	18 19	THE WITNESS: For the pump stations?  COMMISSIONER HANSON: Right. And I'm not
17 18 19 20	contained in that testimony, would your answers be the same today?  A. Yes, they would.  MR. MOORE: I have no further questions for	18 19 20	THE WITNESS: For the pump stations?  COMMISSIONER HANSON: Right. And I'm not particularly concerned with distance between pump
17 18 19 20 21	contained in that testimony, would your answers be the same today?  A. Yes, they would.  MR. MOORE: I have no further questions for Mr. Gale at this time.	18 19 20 21	THE WITNESS: For the pump stations?  COMMISSIONER HANSON: Right. And I'm not particularly concerned with distance between pump stations, things like that, so much as the layout of the
17 18 19 20 21 22	contained in that testimony, would your answers be the same today?  A. Yes, they would.  MR. MOORE: I have no further questions for Mr. Gale at this time.  MR. SMITH: Mr. Blackburn.	18 19 20 21 22	THE WITNESS: For the pump stations?  COMMISSIONER HANSON: Right. And I'm not particularly concerned with distance between pump stations, things like that, so much as the layout of the terrain and things of that nature.

1 have to start with the spacing. I mean, it all starts 2 from a hydraulic standpoint when you're looking at pump stations and you kind of are given -- from an initial 4 hydraulics run that's done, you're given basically you 5 need this many pump stations and they need to be 6

approximately this many miles apart.

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So from that perspective it's initially a desktop exercise where you're given the distance and you place the pump stations accordingly. You try and place those as near to roads as you possibly can.

Once you've done that you kind of send that back and hydraulics are run again and you kind of get an idea of some flexibility that you might be able to move the pump station either upstream or downstream. So you kind of start getting fixed in somewhat to your location.

And then from that particular perspective it gets pushed down to become more of a land function in contacting landowners and trying to find an agreeable or willing landowner to place the pump stations on that particular tract of land.

Once you've done that and you've worked with the landowners, of course, you move toward a survey process. You're doing topographic survey and environmental and cultural surveys. At that particular time it's kind of when you -- and as you site that when the pipeline's come

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through and you have your pump station located as near to the road as you can for access you start -- you do look at the terrain, et cetera, and how much ground you may have to move and if you'll need some additional space to lay out your equipment.

So you do -- and depending on how it fits against that road, sometimes you have to elongate the station or whatever, and you require more acreage or more area for the pump station.

So each one of these is treated independently as you look at them. It's just not a standard cookie cutter type approach that's taken. So each one is built site specific to the location they're in.

COMMISSIONER HANSON: Thank you. And how or what degree of variance do you have in distance when you're siting a pump station?

Obviously, they have to be within a certain distance of another pump station so you can maintain the proper pressure. Can you -- do you have very -- you indicated that there is a variance to an extent. Do you know I assume what that variance is?

THE WITNESS: Initially each one was different. 22 23 So I can't specifically give you an exact variance for 24 each one of them. But some of them were on the range you

can move them a mile, some less. But at this particular

1 point in time now they're pretty much fixed locations in 2 terms of where they need to be, but from a more detailed 3 engineering perspective I'd have to defer that question 4 to another witness.

5 COMMISSIONER HANSON: Thank you. Thank you, 6 Mr. Smith.

7 MR. SMITH: Commissioner Kolbeck, any other 8 questions?

9 COMMISSIONER KOLBECK: No. Actually I had the 10 same questions as Commissioner Hanson. Maybe just one 11 clarifying question.

You said right now you're down to pretty much site specific. Can it still move 10 feet, 20 feet? You first mentioned a mile, and now you've got to down to a smaller section.

Is that pump station when you get there -- could it still move after the backhoe's in the ground and you're putting the pipe in? Can that still move?

19 THE WITNESS: I guess I don't specifically 20 understand your question.

COMMISSIONER KOLBECK: I've talked to people on the first pipeline, and they said they thought everything was going to come through, they thought everything was finalized and then some things have changed. Up until what point could it change? At any time? And then how

1 far could that change?

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THE WITNESS: I mean, during the construction of the pipeline nothing is necessarily set until the date of construction of the pipeline's put in the ground because it's subject to the variety of factors, things that are unforeseen when you're constructing the pipeline or any other situation.

So the ability to move the pipeline is still there during the construction. We want to stay within our existing footprint to the extent that we can in terms of the survey corridor.

I mean, when you mentioned can the pump station move 10 feet here or there? The pump station itself, sure. The actual limits of what you may need to purchase can move slightly here or there. And the configuration within that as long as it hasn't been constructed is subject to slight modifications. But nothing significant at this time.

19 COMMISSIONER KOLBECK: Could you be a little 20 more specific on slight modifications? Would that be 21 30 feet? 10 feet? Half-mile?

THE WITNESS: I don't have a specific distance. 22 23 I mean, like I said, the 10 to 30 feet that you mentioned

24 would not necessarily be a problem.

COMMISSIONER KOLBECK: Okay. But you could do

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1 nothing without the landowner's permission; correct? 2 THE WITNESS: That is correct. I mean, during the acquisition process when we're purchasing pump 4 stations and their sites we're dealing with the landowner 5 that whole entire time to get an agreeable site on his 6 property to purchase that pump station. 7 COMMISSIONER KOLBECK: All right. Thank you. 8 MR. SMITH: I might have one follow-up question 9 again. Maybe I just -- there's so many bundles of 10 testimony there. I can't remember who did what. 11 But in terms of the pump station -- the chart on 12 page 102 of the Application, it lists the number of 13 buildings within 1 mile. And generally, I mean, what 14 we've heard in previous cases it's usually the issues 15 with pump stations is people's -- is noise. 16 Is that something you dealt with, or would that 17 be one of the other witnesses that --18 THE WITNESS: The specific questions related to 19 noise would be another witness. As far as the siting of 20 these locations and just providing the data in terms of 21 how far away we are from a specific receptor, we provided 22 that information, but I'm not here to speak about the 23 noise aspect related to the pump stations. 24 MR. SMITH: Okay. Maybe I'll reserve that then. 25 And was attempting to -- within, you know, the tolerances 22 1 that you have, to locate those in such a way that you --I guess to put it just in a -- bluntly is to get those 3 pump stations as far away from the nearest occupied 4 residence as you could within the physical -- you know, 5 the physical limitations that you've got to deal with? 6 THE WITNESS: Yes. Specifically when we site 7 these pump station locations we are looking for access. 8 Access is very important to be able to get to the pump 9 station. 10 But we're also very concerned in looking at how 11 this relates to landowners and where it's located within 12 their property and to get it to a suitable location that 13 everyone can live with. 14 MR. SMITH: Okay. Thank you. Any other 15 Commissioner questions? 16 Commissioner Hanson, you're studying there. Do 17 you have any follow-up questions? 18 COMMISSIONER HANSON: Well, I'm glad it's on the 19 record that I'm studying. 20 No. No further questions. Thank you, 21 Mr. Smith.

1 MR. BLACKBURN: Mr. Chairman, I have a 2 suggestion based on something that Mr. Smith just said, 3 and that is that perhaps TransCanada could -- as you 4 said, there's large numbers of witnesses, and the different evidence is bundled in different ways. 6 Perhaps TransCanada could describe not only -just say the name of the exhibit but also describe 8 briefly what the person will be testifying so that 9 everybody could reference who this person is more 10 complete. 11 MR. SMITH: That's a good idea. Normally we --12 in the past we've always had at least some very brief 13 explanation of what the scope is. And maybe that's a 14 good idea just so we can kind of keep everybody -- keep 15 track of everyone here. 16 Thank you. We'll do that. 17 MR. TAYLOR: Commissioners, Mr. Smith, 18 William Taylor for TransCanada. Call Steve Hicks. 19 (The witness is sworn by the court reporter) 20 **DIRECT EXAMINATION** 21 BY MR. TAYLOR: 22 Q. Mr. Hicks, would you state your full name and 23 address for the record, please. 24 A. My name is Steve Hicks. My address is 25 7505 Northwest Tiffany Springs Parkway, Suite 400, 24 1 Kansas City, Missouri. **Q.** By whom are you employed? 3 A. TransCanada. Q. And will you tell the Commission, please, what your role in this project is, your title. 6 A. Yes. 7 Q. And also please tell the Commission the scope of 8 your testimony. 9 A. Okay. I am the manager for the U.S. Steele City 10 11 to Steele City, Nebraska. 12 13 and construction administration. 14 **Q.** Mr. Hicks, you adopted the testimony of

pipeline portion of the project from the Canadian border My function in this is the construction management

15 John Phillips and filed some responsive testimony of your

16 own; is that correct?

17 A. That's correct.

18 **Q.** And that testimony is of record?

19 A. Yes.

20 **Q.** And you're also responsible for some of the exhibits

21 contained in the Application?

A. Yes, I am. 22

23 MR. SMITH: Mr. Hicks, could I have you pull the 24 mic just a little bit closer. For some reason the mics

25 in this particular room are just not that sensitive.

MR. SMITH: Mr. Moore.

MR. MOORE: I have no follow up. Thank you.

MR. SMITH: With that, you're excused then,

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1	Thank you very much.	1	Steele City?
2	<b>Q.</b> If I asked you the questions posed, would you give	2	A. Yes.
3	the same answers you gave in your prefiled testimony?	3	MR. BLACKBURN: Thank you. No further
4	A. Yes, I would.	4	questions.
5	MR. TAYLOR: Surrender the witness for	5	MR. SMITH: Staff.
6	cross-examination.	6	CROSS-EXAMINATION
7	MR. SMITH: Were you going to give well, did	7	BY MS. SEMMLER:
8	he give his little summary at all, Mr. Taylor?	8	<b>Q.</b> I have a question specific to the construction
9	<b>Q.</b> If you'd like to please Mr. Smith, Mr. Hicks, if	9	camps. We couldn't find in your Application where you
10	you'll tell the Commission give a summary of what the	10	indicate how you'll be handling waste water.
11	testimony that you've offered is and the exhibits that	11	What's the waste water treatment plan?
12	you've offered.	12	A. Okay. The camps themselves will be all inclusive,
13	A. Yes. My testimony is over the construction	13	including they will contain a waste water treatment plant
14	management portion of the Steele City U.S. pipeline.	14	for each camp and the that will include they'll be
15	That also includes construction administration. It is	15	large enough to include the living quarters and the
16	it involves the land acquisition part of the project. It	16	contractor yard that's associated with it.
17	involves the construction, construction techniques. It	17	<b>Q.</b> What type of plants will you be looking at?
18	involves the soils from the standpoint of how we're going	18	A. I'm not sure at this time. We are actually involved
19	to handle it during construction and all the activities	19	in the preliminary discussions of going out for bids for
20	related in the construction activities and how we handle	20	the camps. We are in that process now. In that document
21	it.	21	it will contain specifications to all the sizes and types
22	MR. SMITH: Thank you.	22	of equipment that we install in the camp.
23	A. Including the CMRP, Construction Mitigation	23	<b>Q.</b> Is TransCanada aware of the DENR process for waste
24	Reclamation Plan.	24	water treatment, and are those those details are just
25	MR. TAYLOR: Now I'll surrender the witness.	25	still being developed or
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	26		28
1	MR. SMITH: Mr. Blackburn.	1	A. We are undergoing I'm not the person to speak on
2	MR. SMITH: Mr. Blackburn. <u>CROSS-EXAMINATION</u>	2	A. We are undergoing I'm not the person to speak on the permitting process, but I do know there's a a lot
2	MR. SMITH: Mr. Blackburn.  CROSS-EXAMINATION  BY MR. BLACKBURN:	_	A. We are undergoing I'm not the person to speak on the permitting process, but I do know there's a a lot of regulations surrounding the camp. We are aware of all
2 3 4	MR. SMITH: Mr. Blackburn.  CROSS-EXAMINATION  BY MR. BLACKBURN:  Q. Just to confirm, are you in a position to testify as	2 3 4	A. We are undergoing I'm not the person to speak on the permitting process, but I do know there's a a lot of regulations surrounding the camp. We are aware of all of those. We are in the process of identifying and
2 3 4 5	MR. SMITH: Mr. Blackburn.  CROSS-EXAMINATION  BY MR. BLACKBURN:  Q. Just to confirm, are you in a position to testify as to the proposed schedule for the pipeline?	2 3 4 5	A. We are undergoing I'm not the person to speak on the permitting process, but I do know there's a a lot of regulations surrounding the camp. We are aware of all of those. We are in the process of identifying and understanding what we need to do to get the permits for
2 3 4 5 6	MR. SMITH: Mr. Blackburn.  CROSS-EXAMINATION  BY MR. BLACKBURN:  Q. Just to confirm, are you in a position to testify as to the proposed schedule for the pipeline?  A. Yes. The overall schedule, yes.	2 3 4	A. We are undergoing I'm not the person to speak on the permitting process, but I do know there's a a lot of regulations surrounding the camp. We are aware of all of those. We are in the process of identifying and understanding what we need to do to get the permits for each and also identifying who will get the permits,
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Mr. Hicks, could you share with us as I look at what you are responsible for here and it shows that you have 25 years of experience, it reminds me of a little sign I always kept on my desk years ago in another position I had that said "You're totally and irrevocably

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And I look at the list of things that you have here, and it looks like you're totally and irrevocably responsible for everything.

responsible for everything. Have a nice day."

THE WITNESS: Well, they're shared duties in this. That's the other caveat here. But I am responsible for the construction management of pieces of this testimony and also share the responsibility. There's also a cross between engineering and permitting

14 15 and things like that that we work together with, but 16 you're right. 17

COMMISSIONER HANSON: Certainly. Can you give us an idea of with all of the experience that you have of any unique challenges that you're confronted with with this project as it crosses South Dakota?

THE WITNESS: I think there are a number of 22 challenges. I don't think it's anything that we haven't 23 experienced in other areas. I think the general 24 remoteness of the project itself is one of the 25 challenges, one of the main challenges we have in

constructing our pipeline in -- obtaining supplies.

Housing, as we've just talked about. We do have a number

3 of different terrains that we go through. They're not

4 unusual, but they are challenging no doubt. We have all

5 sorts of terrains and all sorts of types.

We have agricultural land. All of those things together, like I say, it's not uncommon but they are all challenging.

COMMISSIONER HANSON: Speak to us just a little bit about the terrain challenges. And I understand there's some -- certainly some river valley type areas and crossing the rivers. I'm familiar -- I think we're all familiar with those. But there are some areas where there's some significant cliff areas it seems like would require a lot of excavation or some unique construction methods.

How do you get past -- and I know you don't go through buttes. You try to bypass them. But there are certain areas where you just have to go through some large changes in the land structure. I'm wondering if you can tell us how you go about that.

22 THE WITNESS: Okay. First of all, to answer the 23 first part of your question, I think on the rivers 24

themselves we will be using the horizontal directional

25 drilling techniques, which is the least disturbance of 1 crossing streams. We've identified I think 10 areas that

2 we're -- 10 rivers that we will horizontally drill.

3 We're in the process at this time of working with a

consultant to identify entry and exit points for that and 4

5 where they would be, whether -- and taking in

6 consideration, like you said, the cliffs, the terrain,

the -- all the different aspects of that where the best

8 entry and exit points are, the potential for any problems

9 that we might -- we're trying to plan up front to

10 minimize any disturbance that we could to that.

We also have buttes in the slopes that we do. Sometimes we will cut the slope to make it safe for our operations to travel up and down the pipeline right of way. After -- once we've completed the project or completed the activities through there and clean it up, we do put the land back to the contours, the original contours.

But we do try to minimize our risk in the hills by leveling -- for lack of a better term, leveling some of the contours to make it safe for passage of our equipment.

22 COMMISSIONER HANSON: Thank you. And you 23 certainly can't level a cliff. You can't rebuild the 24 cliff.

25 THE WITNESS: Right.

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1 COMMISSIONER HANSON: Do you, in fact, say deconstruct or excavate a cliff so that there's an 3 opening in that?

4 THE WITNESS: No, we don't. What I meant by 5 that is we level it -- we level the surface. If it's on 6 a slope, we level the surface, and we might have what we 7 call a side cut to move dirt from the top to the other 8 edge where it would be -- as we go up the hill it would 9 be level for our equipment, and it would be safe for our 10 equipment.

But in no means do we cut through a hill to make it level. Level to the ground. I just meant level on the -- from the standpoint of side cuts where we can go up the hill without tipping equipment.

COMMISSIONER HANSON: Thank you. So for a cliff, for instance -- and I'm asking this because at some of our public hearings -- meetings there were people who expressed that they have it on their property and were concerned, and I'm certainly curious about how -- do you bore through the tunnel -- in essence, you bore through those areas?

21 22 THE WITNESS: No, not particular. Particularly 23 we follow the contour of the land. Depending on the 24 cliff, it's hard to say without specifically knowing what 25 you're talking about.

our injuries on the job.

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33 1 The first choice is to reroute around the area. 2 And we are doing that now. We've temporarily -- or 3 initially we've gone through and done our surveys. We 4 have people on the ground now that are looking with --5 working with landowners to see where the best place is to 6 route our pipeline, and we are working on that as a first 7 choice to reroute the pipeline. 8 Secondly, if we do encounter a hill, we will 9 blade the right of way to whatever the landowner agrees 10 to. And then we will remove portions of that hill not to 11 level it to the ground but just to make it where it's 12 passable for our equipment. And we will have hills on 13 the project. 14 COMMISSIONER HANSON: Thank you. 15 Thank you, Mr. Smith. 16 MR. SMITH: Commissioner Kolbeck. 17 COMMISSIONER KOLBECK: Yeah. Of the things that 18 you've listed in your testimony, Mr. Hicks, do you know 19 how many of those -- your question number 7 there, for 20 which portion of the Application are you responsible, do 21 you know how many of those you need a permit for, an 22 additional permit? 23 I would imagine --

So with that said, the other thing we will do is once we assign the contractors to the spreads and understand who will be in that area, we will identify the medical facilities that we need to contact. If it's above a minor injury, we have -- first of all, you know, I would like to say that TransCanada has a very good safety record, one of the best in the industry that we -you know, our culture is to put safety first.

are minor in nature that would -- that is the majority of

And we will have a plan that addresses each medical facility, each medical Medevac service or thereabout in proximity to the camp and proximity to our job.

So if there is by some chance a injury that requires that, our construction contractor would help develop this plan, and they would know immediately who to contact depending on the nature of the injury. But for the most part we think we will be able to handle our own day-to-day injuries that we have or small nicks and things through our camp doctor -- or not doctor but camp facility.

23 COMMISSIONER KOLBECK: And you do have a -- you 24 will have a plan in place for -- if there was -- in the 25 unfortunate incident there was a larger injury?

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staff's question. Sewer or water you probably need a permit for that. Do you know how many of those items you listed you need permits for?

THE WITNESS: Not off the top of my head.

COMMISSIONER KOLBECK: It kind of goes to

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THE WITNESS: There are permits for a number of things. Any water body crossings we have road permits that we have to have road access to. We'll have hydrostatic testing withdrawal permits, air -- there are a lot of them there. I think the permitting side would better be answered by someone else.

COMMISSIONER KOLBECK: Okay. No problem. The other thing when we took public comment about the pipeline months ago there was concern about emergency medical services and hospitals.

Could you address some of those concerns as to what you plan -- how to mitigate those concerns.

THE WITNESS: Yes. Absolutely. One of the things that -- one of the decisions that probably was prompted by our public meetings was the institution of the camps that we had. And part of the reason for that -- there's certainly reasons.

21 One is the safety of our personnel in getting 22 them to and from work every day. And, secondly, just 23 what you're saying. At each camp we'll have a medical 24 facility. We will have -- we will do minor injuries, and 25 we will treat colds, cuts, bruises, things like that that

1 THE WITNESS: Absolutely. We'll identify all the services that are available and the time from each 3 location to be able to get to that -- to aid in that 4 injury.

COMMISSIONER KOLBECK: At any time would the local emergency medical technicians be utilized, or would TransCanada handle most of this internally?

8 THE WITNESS: I would say that we'll have to 9 plan that. I don't know at this time. And if we had --10 it depends on where we are and what facilities are 11 available. It will be -- you know, we'll have to just 12 plan it per location. And if it's -- you know, if it's 13 two hours to the job site, we may have to call Medevac to

14 come in. If the contractor has -- if we decide that we 15 have our own service to transport people, you know, we 16 would do that. But I think in most cases we would use 17 the local facilities. 18

COMMISSIONER KOLBECK: And are they -- they would be aware of that?

THE WITNESS: Everyone will be aware of that. That will be in our training sessions for both our foreman and superintendents on the job. The employees will be -- go through an awareness training of what to do during the injuries. And then our contractors will each develop the plan and have a good idea of where they go,

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1 depending on where they are on the job for medical 2 services. 3

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COMMISSIONER KOLBECK: How about -- I'm sorry. How about schools? Have you been in contact with them? That's one thing that you mentioned here that -- do you anticipate a large influx of students?

THE WITNESS: We don't anticipate -- very few, if any. We aren't going to allow children in the camp due to safety precautions. So we think the effect on the schools is almost nil.

COMMISSIONER KOLBECK: And then one other thing is the environmental inspection. Could you give me a little background on that, what that entails?

Is that another permit through the DENR or something else?

THE WITNESS: No. We have inspectors on the project that we'll have per spread, and we'll have at least one on each spread. A spread being a construction contract that is typically in our case 80 to 95 miles in length.

21 For each spread we'll have a number of 22 environmental inspectors. Depending on the nature of 23 that spread, they'll do things such as monitor our 24 erosion control. They will look for -- be involved in 25 any small spills that we have due to fuel or anything

like that. They'll monitor our fuel tanks in the storage yard to make sure the berms are able to contain any fuel spills.

They'll be on the job site looking at any environmental issues that we have, and they'll monitor the contract -- contractor.

COMMISSIONER KOLBECK: And one last question. The population and demographics, have you ever worked in this sparsely of a populated area?

10 THE WITNESS: Yes.

> COMMISSIONER KOLBECK: So there's no additional concerns, or this isn't unique to you?

THE WITNESS: Well, part of my experience has 14 been that I worked in a camp in Oman, in the Middle East. 15 So that's the only thing I can relate it to.

16 I understand the challenges that you're facing, 17 but, yes, it is very unique in the U.S. to have this 18 sparse of a population.

19 COMMISSIONER KOLBECK: Do you anticipate any 20 additional problems because of the sparsity?

21 THE WITNESS: Well, I think there's -- I don't 22 say that I would say problems. I think there are just 23 challenges that you have to plan for. And fortunately 24 for us, you know, we're here at this testimony today and 25 fortunately we have a year and a half before we start

1 construction.

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So we have a lot of time to plan, and we're trying to take advantage of all of that time that we have to hopefully get our construction contractors under contract early where they can work with us in developing these plans because of the remoteness.

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7 It is a challenge. It's probably our number one 8 challenge on this project.

COMMISSIONER KOLBECK: And I would -- this is just myself speaking, but I do have some serious concerns about the emergency medical technicians and the availability of them due to the sparsely populated areas.

You're looking at towns of 2 to 300 people, and you're lucky to have maybe two or three people that are medically trained. So please pay extra close attention to that.

THE WITNESS: Yes, I understand, I was at the hearings. Although I didn't participate, I was at the open sessions. So I did hear the issues and concerns from the public.

21 COMMISSIONER KOLBECK: All right. Thank you. 22 No more questions.

23 MR. SMITH: Okay. Thank you. It may not be the 24 right person. It might be Mr. Schmidt or Ms. Tillquist. 25

But on the -- you know, one of the other concerns

1 expressed out particularly in Buffalo if you were out there was, you know, paleontological and cultural

> 3 resources.

4 And, you know, in terms of the on-site 5 environmental inspector, I mean, somewhere in here I 6 remember the reading that there was a suggestion at least 7 maybe by the SHPO or somebody that you have someone who 8 is an expert in that, in being able to identify strikes 9 of either funerary objects or paleontological resources.

Would you be the person to explain what kind of

11 training and -- you say you're going to provide 12 environmental training to your trenchers and all of your 13 field people. Would you be the person who could discuss 14 that element?

15 THE WITNESS: Not in detail. But to tell you 16 how we handle -- if there is a strike, we will 17 immediately shut the work down. We will not work within 18 100 feet of that site.

19 We'll notify the landowner. We'll notify the 20 proper authorities within the given time frame. And we

21 will not work in that area until the time -- until we're 22 released to go back to work. 23

From the aspect of what type of training, I don't know what type of training that we would give these people other than to identify when we do -- if we would

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4	41	4	minor change in location can make a huge difference in	43
1 2	hit something like that, just to stop work and let the authorities take care of the rest of it.	1 2	minor change in location can make a huge difference in	
3	MR. SMITH: And I guess my question and maybe	3	terms of whether or not somebody's going to later feel that they've been now had their environment changed,	
4	again is just in terms of training, I mean, it hits me	4	you know, in terms of now having to live with industrial	
5	that, number one is if you don't know what you're looking	5	noise.	
6	at, you don't know you've hit it, you know. And if there	6	Is that you, or is that okay. Okay. Thank	
7	was any thought about some level of awareness training or	7	you.	
8	something for like the trenching operators and that so	8	Any other Commissioner follow up?	
9	they can tell when they have encountered something.	9	Mr. Taylor.	
10	THE WITNESS: I'm not aware of that type of	10	MR. TAYLOR: Thank you, Mr. Smith. Just one	
11	training. And maybe that's something somebody can	11	question.	
12	answer. But I'm not aware of that type of training that	12	REDIRECT EXAMINATION	
13	we would have.	13	BY MR. TAYLOR:	
14	I would like to say that we are identifying as	14	Q. Mr. Hicks, you described what you will require	
15	much of our cultural resources as we can in the surveying	15	contractors to do by way of provision and emergency	
16	process and trying to identify where these potential	16	services to take care of injuries.	
17	sites are and have almost completed that.	17	What you didn't mention is that you also will	
18	MR. SMITH: Okay. And I saw that, and I	18	require your contractor to be involved in contacts with	
19	thought I liked that. I thought that was a good	19	the local emergency services and so forth and to evaluate	
20	element of the plan that you're doing.	20	those services and to coordinate with those service	
21	THE WITNESS: We've had monitors from the tribes	21	providers; right?	
22	with those cultural resources that have been present at	22	A. That's right.	
23	that time too.	23	<b>Q.</b> And in rural areas where you will tax or could	
24	MR. SMITH: Other Commissioner questions?	24	conceivably tax local emergency services then it's the	
25	Follow up? Okay. In terms of the pump stations, one	25	company's policy to provide its own emergency services,	
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1	last thing on the pump station locations and getting	1	transport, for example, or paramedical assistance; is	
2	them I mean, goodness knows there's enough empty space	2	that correct?	
3	out there, you know, and attempting to get them enough	3	A. That's correct. And we will outline that in our	
4	distance between you and residences, is that your area or	4	emergency medical plan that we will work with the	
5 6	is that somebody else?	5	contractors on.	
7	THE WITNESS: No. I think from the standpoint		MD TAVIOD, Thank you. That's all I have	
•	of what you're saying is that the placement of it is the	6	MR. TAYLOR: Thank you. That's all I have.	
8	of what you're saying is that the placement of it is the	7	MR. SMITH: I think you may step down. Are	
8 9	routing issue. But one of the things I would like to add	7 8	MR. SMITH: I think you may step down. Are there any other questions from other parties?	
9	routing issue. But one of the things I would like to add to that is when we were talking about how to construct	7 8 9	MR. SMITH: I think you may step down. Are there any other questions from other parties?  Thank you.	
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- 1 process as it relates to the DOS and federal processes as
- 2 well as state processes.
- **Q.** You've submitted prefiled direct testimony in this
- 4 case that has been marked as Exhibit 4. Do you have that
- **5** before you?
- 6 A. Yes.
- **7 Q.** And do you have any changes or additions to that
- **8** prefiled testimony?
- 9 A. No.
- 10 Q. And if you were asked all the questions that are
- 11 contained in that prefiled testimony, would your answers
- **12** be the same today?
- 13 A. Yes.
- **14 Q.** You also filed in advance rebuttal testimony that is
- **15** marked as Exhibit 5. Do you have that before you?
- 16 A. Yes.
- 17 Q. And, again, if you were asked all the questions that
- 18 are contained in that rebuttal testimony, would your
- **19** answers be the same today?
- 20 A. Yes.
- 21 Q. Dr. Schmidt, one of your responsibilities on the
- **22** project relates to permitting. There were some questions
- 23 that were asked of Mr. Hicks with respect to permitting
- 24 for the waste water treatment facilities that will be
- 25 associated with the camps.
  - Is that within your area of responsibility?
- 2 A. Yes.

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- **3 Q.** And could you just generally describe what steps
- 4 have been taken so far to address that issue?
- 5 A. So far what we've done is we've identified the
- 6 regulatory processes that may apply to the camp based on
- 7 what information we know about how it's going to be
- 8 designed.
- 9 At this point what we're trying to do is provide the
- 10 camp vendors who will bid on the construction of the
- 11 camps regulatory information on standards they have to
- 12 meet in the State of South Dakota and Montana as well.
- 13 And then once we get the bids in and the successful
- 14 bidder is chosen, we will work with the camp vendors to
- 15 make sure that they apply for the correct permits and
- 16 that they meet the standards that are set by the State of
- 17 South Dakota.
- 18 So to get to the waste water treatment issue, we
- 19 have to see what kind of units that they propose to bring
- 20 forward in their bids. For instance, offshore oil
- 21 platforms typically have a stand-alone waste water
- 22 treatment plant that is built and designed to minimize
- 23 emissions on offshore platforms.
- We expect them to come in with some kind of concept

  like that where they would design a waste water treatment

- facility to meet the demands of the number of people, how
   much water is going to be used, what kind of waste
- 3 streams will be in that water.
- So what we've done is we've provided them with the regulatory standards that they have to meet, and we're waiting for them to come back with the bids.
- **7 Q.** There were also some questions about paleontological
- 8 resources. And with respect to the survey work that has
- **9** been done, could you just address in general your
- 10 responsibility for that work?
- 11 A. Yes. So what we've done is we've hired contractors
- 12 to go out and do cultural resource surveys under 106 with
- 13 the Department of State as the lead and working with the
- 14 State SHPO here in South Dakota. Those surveys are about
- 15 93 percent done on properties where we've had permission
- 16 to survey.
- 17 We provided those results to the Department of
- 18 State, and they work with the South Dakota SHPO to
- 19 determine eligibility of sites. But in large what we try
- 20 and do is avoid any site that's potentially eligible for
- 21 listing under 106.
- 22 For paleontological we had a firm that specializes
- 23 in those surveys also conduct surveys for paleontological
- 24 resources and work with the South Dakota Museum of
- 25 Geology on identifying potential sites for the surveys.
- 46
- So surveys were done on state and federal land and
- also in Harding County on the private property by the
- 3 landowners that hired their own paleontologists for those
- 4 surveys.

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- **5** MR. MOORE: I have no additional questions for
- **6** Dr. Schmidt at this time and would tender him for
- 7 cross-examination.
  - MR. SMITH: Thank you. Mr. Blackburn.
- 9 <u>CROSS-EXAMINATION</u>
- 10 BY MR. BLACKBURN:
- **11 Q.** So you're familiar with all the permits required for
- **12** this process in general?
- 13 A. In general, yes.
- **14 Q.** I wouldn't expect that you would have all of them
- **15** memorized. The permit processes for the paleontological
- **16** and cultural resources are required under Section 106
- **17** which is a federal requirement; is that correct?
- 18 A. That's correct.
- **19 Q.** Is there a state law that requires that kind of
- 20 permit?
- 21 A. On state lands.
- 22 Q. Does the State of South Dakota have a permit process
- 23 related to abandonment of pipelines?
- 24 A. I'm not aware.
- **25 Q.** Does the Federal Government have a permit process

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1	related to abandonment of pipelines on on-shore	1	required through the State of South Dakota. It's a
2	facilities?	2	federal permit that's handled by the State under the NPDS
3	A. I'm aware under different regulatory regimes there's	3	program.
4	different federal agencies that have different	4	But the contractor will get the permits for the
5	jurisdictions. FERC has a process for FERC regulated	5	facilities themselves. But we're going to oversee that.
6	interstate and natural gas pipelines.	6	TransCanada will review those permits before they were
7	<b>Q.</b> For crude oil pipelines such as this is there a	7	submitted. And they'll make sure that the contractor
8	federal process related to abandonment of pipelines?	8	adheres to them.
9	A. I'm not aware of one off the top of my head.	9	COMMISSIONER KOLBECK: So under the hopefully
10	MR. BLACKBURN: Thank you. No further	10	unlikely situation that a permit is not required, who is
11	questions.	11	in trouble? TransCanada?
12	MR. SMITH: Staff.	12	THE WITNESS: Ultimately.
13	MS. SEMMLER: No questions. Thank you.	13	COMMISSIONER KOLBECK: Ultimately. Okay. You
14	MR. SMITH: Commissioners.	14	carry the burden ultimately of permitting?
15	COMMISSIONER HANSON: Thank you, Mr. Smith.	15	THE WITNESS: That's the way I believe it
16	Doctor, in your testimony you state that a Draft	16	stands.
17	EIS is anticipated to be released in late summer or early	17	COMMISSIONER KOLBECK: Okay. Mr. Blackburn's
18	fall of 2009 and that the in early 2010 a Final EIS is	18	question of the remediation of a pipeline, have you ever
19	expected to be released.	19	had that occur where a pipeline had to be removed? Have
20	Can you give us any better dates at this time?	20	you ever worked with an environment like that?
21	THE WITNESS: All we know is that it will be	21	THE WITNESS: In natural gas pipelines,
22	later in 2009. It's not in our control.	22	particularly ones built in the '30s and '40s some were
23	COMMISSIONER HANSON: Do you have an idea if	23	taken out of service, abandoned in place. It just
24	it's if 2010, how early we might be able to see that?	24	depends on the state and where it is and what type of
25	THE WITNESS: Possibly in the first half of 50	25	regulations exist at the time that the abandonment is
1	2010.	1	52 contemplated.
2	COMMISSIONER HANSON: Okay. Are there any	2	COMMISSIONER KOLBECK: And just to keep apples
3	significant challenges in the EIS process with this	3	to apples, have you ever done anything like that with a
4	project that are not commonly found in other projects?	4	crude oil pipeline?
5	THE WITNESS: Well, you have you have	5	THE WITNESS: Only conversion from crude to
6	challenges that are specific to the states you cross.	6	natural gas but not abandonment.
7	But there have been other projects in Montana and	7	COMMISSIONER KOLBECK: During that process was
8	South Dakota and these states. Nothing that we can't	8	it on the federal side, or was it on the
9	work through the issue with the regulators as far as I	9	THE WITNESS: Federal side.
10	can see.	10	COMMISSIONER KOLBECK: It was on the federal
11	COMMISSIONER HANSON: Thank you. Thank you,	11	side. Thank you.
12	Doctor.	12	MR. SMITH: Commissioner Hanson, any other
13	MR. SMITH: Commissioner Kolbeck.	13	follow up?
14	COMMISSIONER KOLBECK: Yeah. With regard to the	14	COMMISSIONER HANSON: Are you a mind reader?
15	permits, and you spoke about the camps, am I correct in	15	You do that well from time to time.
16	understanding that, that it is up to the contractors to	16	I did have a number of items highlighted in your
17	get the permits or it's up to TransCanada to get the	17	testimony, Doctor. And I guess my curiosity compels me
18	permits?	18	sometimes to ask questions that probably may not even be
19	THE WITNESS: TransCanada will oversee the	19	germane to what we're working on here.
20	permits that will be acquired. At this time I believe	20	In your testimony direct on item 17 you said
21	that TransCanada will be responsible for making sure the	21	that the pipeline right of way is in proximity to
22	major federal permits are acquired.	22	existing oil and gas wells. And apparently during
23	So, for instance, there's a general construction	23	construction through portions of your other testimony it
24 25	stone water permit that's required for the pipeline right of way. The camps would be included in that. And that's	24 25	does indicate that the project will in some way may have some impact on that process that I I'm concerned

a little bit with economic development up in that part of

And I don't know whether or not you're the right person to ask the question of, but since it is in your testimony, can you give us somewhat of an idea of just to what extent this project would impact that economic activity?

THE WITNESS: I don't think it would impact it much at all. Because what Keystone would do is work with the lessee or the landowner who is developing that resource. And we would route the facilities to avoid impact to the existing wells.

If they have flow lines from those wells, we would have them help us identify where those are so that during construction they could be marked and avoided.

But pipelines, you can look at a map of Texas, cover the state of Texas. There's oil wells all over the place and natural gas wells. So they're real good at working with whoever has the rights to the minerals to minimize the routing of the facilities as well as the construction.

22 COMMISSIONER HANSON: Certainly. And on your 23 testimony, however, a portion of it related directly to 24 the supply of materials, construction materials and 25 things of this nature, sand and gravel, whatever, that

the construction of the pipeline would affect.

2 Do you see --

3 THE WITNESS: We haven't identified any yet. 4 The landowners have not identified any active sand and

5 gravel mines.

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COMMISSIONER HANSON: That's just a potential.

THE WITNESS: That's correct. So we use the geology maps to identify resources. Whether or not they're under, you know, active mining, right now there's none that we cross.

COMMISSIONER HANSON: Great. Thank you. Thank you, Doctor. Thank you, Mr. Smith.

13 MR. SMITH: Any other questions, Commissioner 14 Kolbeck?

I have one. And again I'm back on the paleontological thing. And I just -- in your testimony you state, "On private lands Keystone will have paleontological monitors in areas with significant

20 Can you please just elaborate a little on how 21 that process will work? And maybe you can address the 22 question I asked of Mr. Hicks about whether there will be 23 any kind of -- or whether it's possible to do any kind of 24 training of your field personnel to be able to rapidly

identify just in the chance that a significant resource

1 were encountered.

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THE WITNESS: So the steps that are taken, the South Dakota SHPO has recommended that we work with the Museum of Geology and Mines and identify existing sites as well as historical records. And the paleontologist also works with geologists to identify formations that may be exposed or near the surface.

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And those areas would be marked on the construction alignment drawings, and a paleontological person, not an environmental inspector, but a person who's trained in paleontology and paleontology surveys would be assigned to those sections of the pipeline when they get to grading and construction.

If they identify anything, they stop the work. The landowners has the rights to those fossils. The landowner has to decide what to do with them on private property.

If it's not state property or federal property, we have to develop a plan ahead of construction with the State on how we will monitor and deal with any kind of paleontological resources that are found.

22 MR. SMITH: Thank you. Would you be the person 23 to talk about noise, pump station noise, or --

24 THE WITNESS: Sure.

25 MR. SMITH: You heard my questions earlier.

1 THE WITNESS: Yes.

> MR. SMITH: In terms of location within 3 allowable -- you know, I realize hydraulic tolerances of the system. But could you address that, please.

THE WITNESS: I think in the Application we had a table that provided the number of structures near pump stations. At this time I don't know how many of those are habitable homes or whether they're camps for hunting or -- but I believe the nearest structure to a pump station is almost 1,350 feet in distance.

And as everybody knows, noise reduces every time you half the distance. So from 1,000 feet out to the -or from the source to 1,000 feet you half the amount of noise that's emanated from the facility.

But Keystone has already indicated in a data response from staff that we would adhere to whatever standard that the Commission imposes on the project as far as noise standards.

19 MR. SMITH: Thank you. Any other Commissioner 20 questions?

21 Keystone?

22 MR. MOORE: No additional questions. Thank you.

23 MR. SMITH: Any follow-up cross-examination? 24 Thank you, Mr. Schmidt. I think you may step

25 down. And then I think at this point we'll take a

resources."

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1	recess. Just to make it an even number, why don't we	1	In relationship to thickness alone, this is a
2	take a recess until 10:30.	2	fairly obvious answer but I'm trying to get at other
3	(A short recess is taken)	3	things, should we as a Commission be looking at something
4	MR. SMITH: With that, we'll be back in session.	4	other than just thickness of a pipe?
5	This is HP09-001, Application of Keystone XL Pipeline for	5	THE WITNESS: Well, from a thickness standpoint
6	a construction permit.	6	thicker pipe offers additional mechanical integrity from
7	Keystone, please present your next witness.	7	a stress allowance perspective.
8	MR. TAYLOR: Thank you, Mr. Smith. Keystone	8	For instance, we use thicker pipe on horizontal
9	calls Meera Kothari.	9	directional drills or pushing through on a road bore
10	(The witness is sworn by the court reporter)	10	crossing, but from an overall safety perspective thicker
11	DIRECT EXAMINATION	11	pipe or thicker wall isn't in and of itself the only
12	BY MR. TAYLOR:	12	consideration from a safety perspective.
13	Q. Now that you're sworn, would you state your name and	13	So, you know, the issue of thin versus thick
14	business address for the record, please.	14	using a .8 design factor thickness of pipe coupled with
15	A. Meera Kothari, 450 First Street Southwest, Calgary.	15	all the specific conditions that the pipeline has or the
16	Q. You provided prefiled testimony and prefiled	16	safety administration would put on the use of that in
17	rebuttal testimony in this matter?	17	itself would allow for an as safe or safer design of the
18	A. Yes.	18	pipeline as if you were to use the standard thickness of
19	<b>Q.</b> You've reviewed that testimony in anticipation of	19	pipe under current regulations.
20	this hearing?	20	COMMISSIONER HANSON: The product itself, is it
21	A. Yes.	21	the anticipation that the component, the makeup of the
22	<b>Q.</b> And if you were called on to give that testimony	22	substance that creates the pipe, is that the top of the
23	today, would your oral testimony be the same as your	23	line, for lack of a better term, the best quality pipe
24	written testimony?	24	that one could expect to have?
25	A. Yes.	25	THE WITNESS: Absolutely. TransCanada undergoes
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1	<b>Q.</b> Will you tell the Commission, please, what your area	1	rigorous formal prequalification of all steel sources and
2	is what areas you're going to address in this hearing.	2	pipe mills that would produce the pipe for the project.
3	A. I'm the project engineer for the Keystone Pipeline	3	Prequalification, discussion with quality personnel at
4	and serving in a technical advisory capacity for the	4	those facilities, as well as providing a rigorous
5	Variations VI Dividing and Tid be able to smoot to		specification that that pipe would have to be made to,
6	Keystone XL Pipeline, and I'd be able to speak to	5	
	integrity management.	5 6	whether it's chemical component as you discussed the
7	integrity management.  MR. TAYLOR: Surrender the witness for	6	whether it's chemical component as you discussed the makeup of that pipe, or the strength of that pipe.
7 8	integrity management.  MR. TAYLOR: Surrender the witness for cross-examination.	6 7 8	whether it's chemical component as you discussed the makeup of that pipe, or the strength of that pipe.  COMMISSIONER HANSON: So speaking of the quality
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61 63 1 1 of shutdown or operating procedures during the event of a would be able to address SCADA. 2 2 failure or any other incident. COMMISSIONER KOLBECK: Okay. That's all I have 3 COMMISSIONER HANSON: I have a few other 3 right now, Mr. Smith. 4 4 questions, but I don't know if I really need to go into MR. SMITH: Did you have any follow-up questions 5 5 them, Mr. Smith, so I'll yield the floor. Thank you. then, Commissioner Hanson? 6 6 MR. SMITH: Commissioner Kolbeck. COMMISSIONER HANSON: Did you have one? 7 7 COMMISSIONER KOLBECK: Yes, Ms. Kothari, when we MR. SMITH: Mr. Rislov. 8 8 were -- I think it was in Scotland we talked about the COMMISSIONER HANSON: Mr. Rislov has one. 9 9 difference in pipe thicknesses in inches. I think it's MR. RISLOV: I'm looking at rebuttal. I think 10 10 easier for me to do that. it's labeled Question 15. And that's not that important. 11 11 You've talked about it in other places within your Could you tell me what the difference between 12 X80 and X70 is in inches? 12 testimony. But you state, the pipeline safety factors 13 13 THE WITNESS: The project will use X70 pipe. So does not decrease the result to -- or 0.8 design factor 14 that bearing aside the difference in steel grade, if we 14 due to the manufacturing and design operational 15 15 were to be approved for the special permit, the line pipe requirements. 16 16 thickness would be 0.463 inches. The standard pipe under And I thought I read earlier and I think it's in 17 current regulations or regulations would be 0.512 inches. 17 the answer of 12 that it provides a level of safety equal 18 Therefore, a difference of 0.05 or one-twentieth of an 18 to or greater than that which would be provided if the 19 inch difference. 19 pipeline were operating under existing regulations. 20 20 COMMISSIONER KOLBECK: Okay. On the pump Are we talking about thickness at this point? 21 21 stations, does that have the same metal content as what's THE WITNESS: That's correct. 22 22 put in the ground? MR. RISLOV: Yet and if I go to 16 -- and this 23 THE WITNESS: Yes. All pipe for the pipeline is 23 is confusing to me. "Does special permit apply to all 24 made to the API 5L specification. What would vary would 24 areas of the pipeline?" And the answer is no, that 25 25 PHMSA -be the thickness. We are not intending to apply for a 62 64 1 1 special permit for the pump station facilities, the Question 16 of her rebuttal, "Does the special 2 above-ground piping. permit apply to all areas of the pipeline?" It's just 3 3 COMMISSIONER KOLBECK: Okay. In question number the answer there that it doesn't apply to high 4 12 of your direct, it says you're responsible for the 4 consequence areas. 5 5 PHMSA regulations governing pipeline design standards. And I find it a little confusing if it's equal 6 Could you tell us where that PHMSA process 6 to or better than, why wouldn't that go in high 7 7 stands with you? consequence areas just as well? I mean, that doesn't 8 8 THE WITNESS: For the special permit? seem to make a lot of sense to me. 9 COMMISSIONER KOLBECK: Yes. 9 THE WITNESS: It's PHMSA that will determine the 10 10 THE WITNESS: At this point in time we've applicability of which pipe goes where. So it's up to 11 applied for the special permit. That Application was 11 the government to determine where that would be. 12 filed last year in October with PHMSA. 12 MR. RISLOV: Again, it seems strange that if 13 13 it's equal to or better that it would -- that they would They are currently reviewing the Application and 14 have posed questions back to TransCanada on specifics 14 backtrack, so to speak, my words, and go to a 15 within that Application, and we're in the process of 15 different -- go away from that special permit in those 16 providing them with additional data and analysis for that 16 high consequence areas. 17 17 Application. And I understand PHMSA sets those standards, but 18 COMMISSIONER KOLBECK: But as of today it's not 18 it's a curiosity to me. You've testified that it's equal 19 approved; correct? 19 to or better if I understand correctly. 20 20 THE WITNESS: That's correct. THE WITNESS: That's right. I think where we 21 COMMISSIONER KOLBECK: With the operation and 21 can go with this is if we take the example of a populated 22 maintenance, would you be the correct one to talk about 22 area, there are certain safeguards that we need to put on 23 23 the SCADA system? Or I think from the other there was our pipelines in terms of, you know, threats such as 24 someone else who spoke about --24 mechanical damage and such. So, you know, there are 25 THE WITNESS: Yes. There's another witness who 25 other design factors that we consider. We wouldn't use a

	65		67
1	thin piece of pipe or a thinner wall pipe in terms of	1	leaks of this type, and you're referring to the FBE, the
2	doing a horizontal directional drill under a river	2	fusion bonded epoxy. "There have been no leaks on this
3	because the engineering stresses to conduct that wouldn't	3	type of pipe installed by TransCanada with the FBE
4	allow for so.	4	coating and cathodic protection system during that time."
5	So the permit is designed to be used in specific	5	And that time refers to system operation over
6	areas where the design is as safe or safer than current.	6	the past 29 years, I believe. Is that still accurate?
7	MR. RISLOV: Well, let me maybe get more	7	THE WITNESS: Yes. From a corrosion standpoint
8	specific. What makes the pipe the thinner wall pipe	8	that is accurate.
9	safer in areas where let's say no one's at, for lack of a	9	COMMISSIONER HANSON: I don't know when you
10	better term, but yet apparently less safer in so-called	10	qualify it in that fashion by saying from a corrosion
11	high consequence areas and when you're going through	11	standpoint
12	horizontal directional drilling holes?	12	THE WITNESS: So TransCanada did have an
13	THE WITNESS: Well, as I mentioned before, there	13	incident earlier this year where the pipeline facility
14	are numerous conditions tied with the special permit.	14	was struck by lightening. And that pipeline was coated
15	And so those conditions coupled with the design of the	15	with fusion bond epoxy.
16	pipe materials would allow it to be as safe or safer.	16	But in the context of this in terms of applying
17	MR. RISLOV: But could you be more specific?	17	a protective layer of coating on to the pipeline to
18	THE WITNESS: Sure. So we look at, for	18	prevent external corrosion or the pipe from degrading
19	instance, depth of cover or specific inspection	19	itself, there have been no incidents.
20	techniques that are required, specific quality control	20	COMMISSIONER HANSON: Okay. I appreciate the
21	measures that are put in place, additional surveys during	21	that's what I was alluding to and wanting to receive
22	integrity management during the operations of the	22	information on. Thank you very much.
23	pipeline. So all these measures coupled with the design	23	Thank you, Mr. Smith.
24	of the steel itself would ensure that.	24	MR. SMITH: Thank you. Any other follow-up
25	MR. RISLOV: And let me paraphrase, and if I get	25	questions, Commissioner Kolbeck? Do you have any?
	66		68
1	it wrong, please correct me. If but what you're telling	1	I have a couple, Ms. Kothari. Maybe in a follow
2	me is you tend to inspect the thinner wall pipe more	2	up to Mr. Rislov's question.
3	often and thus it's safer than the thicker wall pipe? Am	3	With respect at least to horizontal directional
4	I misstating what I just heard?	4	drilling is one of the reasons why the thicker wall pipe
5	THE WITNESS: No. We do have additional	5	is used is to prevent mechanical failures due to the pipe
6	inspection requirements for the thinner wall pipe,	6	stringing process? Is that part of it, the rigidity
7	whether it be in the pipe mill or during the operational	7	issue?
8	phase of the pipeline.	8	THE WITNESS: That is correct.
9	MR. RISLOV: Well, I was thinking more the	9	MR. SMITH: Okay. One question I have, and
10	operational phase. I have to admit I'm still you	10	it's is in condition number 8 to the special permit
11	know, with the testimony that it's safer, and there is	11	deals with an excavator weighing up to 65 tons. And then
12	testimony that says that, it still puzzles me why we	12	in your testimony, paragraph or question 28 we talk about
13	would use two different pipes in different areas, a bit.	13	51 tons.
14	I understand your answer about the inspections.	14	Could you is that something that you could
15	I don't know if that necessarily answers my question.	15	or have in front of you enough to be able to discuss at
16	But I think I probably got what I asked for. Thank you.	16	all?
17	MR. SMITH: Commissioner Hanson, did you have	17	THE WITNESS: I do have the staff data request
18	some additional questions?	18	114 that may be better able to explain.
19	COMMISSIONER HANSON: I do, Mr. Smith. And	19	MR. SMITH: Okay. Yeah. Is that something I
20	thank you.	20	have in here somewhere? Of course, you don't know what I
21	Could you help me with and I heard your	21	have in here, do you?
22	testimony that you said that you've reviewed your	22	THE WITNESS: No.
23	testimony and that it would be substantially the same or	23	MR. TAYLOR: Are you looking for a copy of the
24 25	it would be the same today.	24	special permit?
1/3	On question 27 you said that there have been no	25	MR. SMITH: I've got a copy of it. I mean, I've

	69	<u>.                                      </u>	71
1	got that here. I just don't know if Meera has it.	′   <sub>1</sub>	
2	MR. TAYLOR: Ms. Kothari, do you have a copy?	2	mechanical damage. Areas of higher population typically
3	THE WITNESS: I don't.	3	increased activity, whether it's utility cable trenching or other type of work.
4	MR. TAYLOR: Here. I'll get you one.	4	Q. And the reason that the thicker walled pipe is used
5	(Attorney Taylor hands document to the witness)	5	for passage underneath highways or underneath railroads
6	MR. SMITH: Yeah. I'm just looking at number 8.	6	or in areas where the pipe is bored and pulled back
7	I think I know the reason for that difference, but I	7	through simply has to do with retaining the mechanical
8		8	integrity of the pipe after these unusual operations,
9	wanted to just make sure.	9	
10	MR. TAYLOR: For the record, Mr. Smith, you're	10	does it not?
11	looking at the 2007 special permit applicable to Keystone?	11	A. Yes. It has to do with the constructability
12	,	12	technique used or employed in that area.
	MR. SMITH: Yeah. I'm looking at what was	13	MR. TAYLOR: Thank you. That's all the questions I have.
13 14	appended to William Walsh's testimony.	14	
	MR. TAYLOR: Yes.		MR. SMITH: Thank you. Are there any additional
15	MR. SMITH: And it's an April 30, 2007 cover	15 16	questions from Dakota Rural Action or staff?
16	letter from Jeffrey Wiess, associate administrator	17	MR. BLACKBURN: Just one question.
17	pipeline safety.		RECROSS-EXAMINATION
18	THE WITNESS: Which question was it in?	18	BY MR. BLACKBURN:
19	MR. SMITH: Yours? It was question 28 I think	19	Q. The conditions that were imposed in the Keystone I
20	in let me see here. On your updated.	20	special permit included a variety of things but allowed
21	(Witness examines document)	21	for thinner walled pipe.
22	THE WITNESS: Okay. So in the special permit	22	Would inclusion of all of those additional things
23	this specific 65 ton refers to the actual weight of the		plus a thicker walled pipe make the pipeline less subject
24 25	excavator.	24 25	to corrosion or less subject to damage than having a
23	MR. SMITH: That's the machine weight.		thinner walled pipe?
1	THE WITNESS: The machine. Whereas the 51 tons	′   <sub>1</sub>	I'm not saying equal safety. I'm asking do thicker
2	of force on question 28 is the actual force exerted by	2	walled pipes do they provide a greater level of
3	the excavator.	3	safety?
4	MR. SMITH: Okay. Thank you. That's what I	4	A. I'm sorry. Could you repeat your question?
5	thought. Thank you very much.	5	Q. Do thicker walled pipes provide a greater level of
6	I don't have any other questions.	6	safety?
7	Other Commissioner questions?	7	A. No.
8	Seeing none then, Keystone?	8	71. 1101
9	beening mone energy registeries.		Q. So they don't provide a greater so, for example
_			<b>Q.</b> So they don't provide a greater so, for example, this pipe was constructed to a .5 maximum operating
10	REDIRECT EXAMINATION	9	this pipe was constructed to a .5 maximum operating
10 11	REDIRECT EXAMINATION BY MR. TAYLOR:	9	this pipe was constructed to a .5 maximum operating pressure standard, that would not be a safer pipe than
11	REDIRECT EXAMINATION  BY MR. TAYLOR:  Q. Ms. Kothari, the thicker walled pipe that's used in	9	this pipe was constructed to a .5 maximum operating pressure standard, that would not be a safer pipe than having it operate at .8?
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11 12	REDIRECT EXAMINATION  BY MR. TAYLOR:  Q. Ms. Kothari, the thicker walled pipe that's used in high population areas has more puncture resistance, does	9 10 11 12	this pipe was constructed to a .5 maximum operating pressure standard, that would not be a safer pipe than having it operate at .8?  A. No. As I mentioned before, wall thickness is not the only primary factor in terms of safety. The wall
11 12 13	REDIRECT EXAMINATION  BY MR. TAYLOR:  Q. Ms. Kothari, the thicker walled pipe that's used in high population areas has more puncture resistance, does it not, than the thinner walled pipe?	9 10 11 12 13	this pipe was constructed to a .5 maximum operating pressure standard, that would not be a safer pipe than having it operate at .8?  A. No. As I mentioned before, wall thickness is not
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		1	
	73	,	75
1	Q. You said that PHMSA was in the process of reviewing	1	when these types of rule making processes occur.
2	the special permit. Are you aware that PHMSA is	2	MS. SEMMLER: Thank you.
3	conducting a National Environmental Policy Act review for	3	MR. SMITH: Keystone, any follow up?
4	the special permit for Keystone XL?	4	MR. TAYLOR: No further questions.
5	A. PHMSA is a participating agent in our national	5	MR. SMITH: Okay. Thank you, Ms. Kothari. You
6	environmental policy review, yes.	6	may be excused.
7	Q. That's not what I was asking. Is the PHMSA special	7	Mr. Koenecke.
8	permit then going to be included within the Department of	8	MR. KOENECKE: Mr. Smith, Keystone would call
9	State Environmental Impact Statement as a component of	9	Donald M. Scott to the stand.
10	the review with the Environmental Impact Statement by the	10	(The witness is sworn by the court reporter)
11	Department of State?	11	DIRECT EXAMINATION
12	MR. TAYLOR: If you know, Ms. Kothari.	12	BY MR. KOENECKE:
13	A. I do not.	13	Q. Good morning, Mr. Scott.
14	Q. What we have been told by PHMSA is that they are	14	A. Morning.
15	going to perform an environmental assessment, do a	15	Q. Would you introduce yourself to the Commissioners
16	separate NEPA analysis for the special permit. Are you	16	and attendees, please.
17	aware of how PHMSA is planning to participate or	17	A. My name is Donald M. Scott Malcolm Scott. My
18	planning to comply with NEPA for the special permit?	18	business address is 450 First Street Southwest oh, I
19	A. No. My dealings with PHMSA have been purely on a	19	thought it was on.
20	technical basis.	20	MR. SMITH: Maybe start over again.
21	MR. BLACKBURN: Thank you.	21	A. My name is Donald Malcolm Scott. My business
22	MR. SMITH: Staff.	22	address is 450 First Street Southwest, Calgary, Alberta.
23	RECROSS-EXAMINATION	23	Q. Mr. Scott, are you an employee of Keystone or a
24 25	BY MS. SEMMLER:	24 25	contractor?
25	Q. Just a follow-up question, Ms. Kothari. When you	25	A. I'm a contractor.
4	74	4	76  What's your energic area of synartics?
1 2	say pipe thickness is just a component of strength, certainly pipe material plays a large role in that.	1 2	<ul><li>Q. What's your specific area of expertise?</li><li>A. I have answered questions and have expertise in the</li></ul>
3	· · · · · · · · · · · · · · · · · · ·	3	leak detection modeling simulation trainers and in SCADA
4	And as with most technologies, the steel technology and the strength of it continues to improve, I would	4	
5	assume. Is that an accurate statement?	5	systems.
6	A. Yes. That's an accurate statement.	6	Q. Mr. Scott, I've put before you a document we've marked as Exhibit 10. Do you see that there to your
7	Q. So the type of steel being used is an important	7	right?
8	component when determining strength; correct?	8	A. Yes.
9	A. That's correct. Line pipe steel is a different type	9	Q. Is that the written testimony you filed in this
10	of makeup chemically and strengthwise than what's used	10	proceeding?
11	for other applications in different industries.	11	A. Yes, it is.
12	Q. And the special permit, the waiver, the pipe	12	Q. If I asked you all those questions here this
13	thickness waiver, based on all those considerations has	13	morning, would your answers be the same as they are?
14	become very common practice with PHMSA in their natural	14	A. Yes, they would be.
15	gas segment of their work, for example?	15	Q. Do you have any additions or corrections to that
16	A. That's right. PHMSA did pass a regulation allowing	16	testimony?
17	for the thinner pipe for natural gas systems last year.	17	A. No, I don't.
18	Q. And PHMSA looks at changing regulations through a	18	MR. KOENECKE: I have nothing further at this
19	rule-making process similar to any other government	19	time, Mr. Smith.
20	agency; is that correct?	20	MR. SMITH: Thank you. Dakota Rural Action.
21	A. That is correct.	21	CROSS-EXAMINATION
22	Q. So opposition to this sort of PHMSA regulatory	22	BY MR. BLACKBURN:
23	decisions could be handled through PHMSA, communications	23	<b>Q.</b> Mr. Smith (sic), are you the appropriate witness to
	<del>-</del> , , , , , , , , , , , , , , , , , , ,		
24	with PHMSA and a requested rule making?	24	ask about the extent of the results and impacts of leaks
	with PHMSA and a requested rule making?  A. Yes. There is a public comment period typically	24 25	ask about the extent of the results and impacts of leaks and spills?

- 1 A. The results and impacts of leaks and spills, no. I
- 2 don't think so. I could talk a little bit about leaks
- 3 and spills, but the results and impacts I don't think I
- 4 could cover that.
- **5 Q.** Are you aware of whether TransCanada's performed any
- 6 studies that analyze what the spray zone would be for
- 7 this pipeline should a major rupture occur, for example,
- 8 a rupture that would result in a worst-case spill
- **9** scenario or complete rupture of the pipeline? So we
- 10 understand that the oil would be under pressure and would
- 11 spray out. Are you aware if TransCanada has performed a
- 12 study to determine how far the oil would spray or where
- **13** the spray zone would be?
- 14 A. I don't think there's been any studies involved.
- 15 Most of the pipe, of course is underground so spray is
- 16 not normally an issue. Spray would only be an issue on
- 17 above-ground sections.
- **18 Q.** So in a --
- 19 A. And it wouldn't normally happen in a rupture. It
- 20 would happen with a smaller leak, as far as I know.
- 21 Q. So in a rupture, for example, do you know what the
- 22 worst-case spill scenario is for this pipeline?
- 23 A. I haven't done the calculations for that. Somebody
- 24 else has done the calculations, and they can present that
- 25 if you bring that question up later.
- 78
- **Q.** Uh-huh. And do you know what the Order of magnitude
- 2 for the worst-case spill would be?
- 3 A. Order of magnitude, you'll have to -- could you
- 4 flesh that out a little more?
- **5 Q.** Thousands of barrels, the tens of thousands of
- 6 barrels?

- 7 A. It's in the thousands of barrels range, yes, worst
- 8 case.
- **9 Q.** So in the worst-case spill scenario you're saying
- 10 that oil would stay underground?
- 11 A. No. I'm not saying it would stay underground. I'm
- 12 saying I don't think it would spray. It would leak
- 13 underground, come up and bubble up, probably.
- 14 Q. Bubble up?
- 15 A. Well, rise to the surface and --
- 16 Q. Slowly?
- 17 A. Again, it's very theoretical, very hypothetical
- 18 because it depends on what you classify as a rupture and
- 19 what the pressure would be at that time, whether it's
- 20 during the pumping operation or when the line is shut
- 21 down and it's running out strictly due to gravity.
- **22 Q.** Have you calculated the speed of emission of the oil
- 23 under different pressures for this pipeline?
- 24 A. The speed of emission? Could you --
- **25 Q.** In a rupture the oil would come out of the pipeline;

- 1 that's correct?
- 2 A. Yes.

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- **3 Q.** And the oil would come out at a rate of flow from
- 4 that rupture depending on the size of the rupture and the
- **5** pressure of the pipeline. That's correct?
- 6 A. That's correct, yes.
- 7 Q. Have you calculated the speed that the oil would
- 8 flow out of the pipeline at different size holes or
- **9** ruptures in the pipeline?
- 10 A. No.
- 11 Q. So you're not aware of how fast the oil would come
- 12 out of the pipeline given different size holes in the
- **13** pipeline?
- 14 A. No.
- **15 Q.** So you don't know the force because you -- the force
- **16** is mass times velocity; that's correct?
- 17 A. Yes.

21

- **18 Q.** So you have not calculated the force at which the
- 19 oil would come out of the pipeline either?
- 20 A. I can't answer your question.
  - MR. KOENECKE: Mr. Smith, we've gone a long ways

80

- 22 down a line of questioning that I don't believe this
- 23 witness was initially prepared to answer. His expertise
- 24 is in SCADA system and pipeline operations.
- **25** We have other witnesses to answer the kind of
- e **1** questions that Mr. Blackburn's asking.
  - 2 MR. BLACKBURN: And just to let you know, not
  - **3** knowing exactly who's going to testify to what, I just
  - 4 wanted to know. If he doesn't have answers to those
  - **5** questions, that's a good thing to know.
  - 6 THE WITNESS: Yeah. I don't think I can answer
  - 7 your questions for what you're looking for.
    - MR. BLACKBURN: Thank you.
  - **9** MR. SMITH: Is that all the questions you have,
  - 10 Mr. Blackburn?

- 11 MR. BLACKBURN: Yes. Thank you.
- **12** MR. SMITH: Okay. Ms. Semmler.
- MS. SEMMLER: We have no questions regarding the
- 14 SCADA system.
- **15** MR. SMITH: Commissioners, do you have
- **16** questions?
- 17 COMMISSIONER KOLBECK: Yes.
- 18 Mr. Scott, according to your testimony, the
- **19** SCADA system is the system that's going to monitor if the
- 20 pipeline's constructed all the way from Hardisty to
- **21** where?
- THE WITNESS: To end of the line.
- 23 COMMISSIONER KOLBECK: All the way. Even if
- 24 there's multiple ends of that line?
- **25** THE WITNESS: Yes. Definitely.

1 COMMISSIONER KOLBECK: And how long does that 2 take to get a reading that something is wrong? 3 THE WITNESS: To gather all the information? 4 Right now we're looking at less than 10 seconds. 5 COMMISSIONER KOLBECK: And then after that 6 10 seconds is there someone monitoring this 24 hours a 7 day? 8 THE WITNESS: Yes, there is. There's 9 controllers that are monitoring 24 hours a day. 10 COMMISSIONER KOLBECK: Where? 11 THE WITNESS: In the Calgary Control Center. 12 MR. SMITH: Can you pull that mic in, Mr. Scott? 13 Just a little bit. Thank you. 14 COMMISSIONER KOLBECK: So what if something 15 happened at that center? Is there a backup center which is a paproximately 30 miles from the main control center. 20 COMMISSIONER KOLBECK: If something happened, is 21 the SCADA system the only way to know, or is there 22 other is there other testing that is done on the line 22 other is there other testing that is done on the line 22 other is there other testing that is done on the line 23 immediate or almost realtime systems. 4 The WITNESS: There there's a number of leak 21 detection systems in use. I think we've outlined the 2 four of them. And for the most part most of them are 3 immediate or almost realtime systems. 4 The last system we talk about that 2 communication systems so the reliability I'd say virtually 3 100 percent. 4 COMMISSIONER KOLBECK: Let's talk about that 5 communication systems, so. 6 Do you lease to fiber facilities or copper 7 facilities? How do you get back to Canada? 8 THE WITNESS: The primary system is a satellite 9 systems. Backup systems are usually phone systems. 10 COMMISSIONER KOLBECK: And both of these system so it has backup. If one fails or is unable to perform it's 14 backup. If one fails or is unable to perform it's 15 function, then the backup takes over. 16 COMMISSIONER KOLBECK: Okay. So it's 100 percent redundancy. It's not necessarily we can go 18 to this if something happene? They both work at the same 19 time all the time? 100 percent redundancy. It's not necessar	ems
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6 time. So it becomes what we call nonrealtime. And I  6 have you ever had a leak?	
7 think we've decided that the minimum window will be two 7 THE WITNESS: I've heard of some.	
8 hours. So that will be done every two hours. There will 8 COMMISSIONER KOLBECK: Okay. Have you ever	
<ul> <li>9 be an inventory run-up on the system.</li> <li>9 heard of one that lasted eight days or 10 days?</li> <li>10 And some of that information does come from</li> <li>10 THE WITNESS: The problem is you don't</li> </ul>	
10 And some of that information does come from 11 SCADA. And then there will be different time windows, 11 necessarily know when it initiates when it's a very small	
12 again, to take a look at the inventory of the system.  12 leak lasting a long time. But I think I've heard of some	
13 COMMISSIONER KOLBECK: As far as the reliability  13 that have been very small leaks that have lasted for a	
14 aspect of it, do you have any numbers that say that our 14 while, yeah.	
15 SCADA system's 99.9 percent of the time it's up or 15 COMMISSIONER KOLBECK: A while meaning weeks	
16 100 percent? Do you have any any information on how 16 days, months?	,
17 often the SCADA system is down? 17 THE WITNESS: Well, probably a few days maybe	
18 THE WITNESS: No, I don't. Based on past 18 seven, eight days, something like that.	
19 experience, we used to talk about three 9s of .999  19 COMMISSIONER KOLBECK: Is that something a SC	ADA
20 reliability. But that was before a lot people put in 20 system would catch or something a different test	
21 backup systems. 21 THE WITNESS: Unlikely a SCADA system would	
22 And now there's usually a primary system for 22 detect it. It's below the threshold of detectability.	
23 communication. And communication is normally your 23 COMMISSIONER KOLBECK: What's the threshold of	
24 SCADA systems are just 100 percent reliable. But the 24 detectability?	
25 communication is where you may have an issue. 25 THE WITNESS: Detectability for the realtime	

	85		87
1	system, which is the one I think you're probably thinking	1	you're talking a different situation. But I only know of
2	about, it's a window-based thing. So there's a short	2	one pipeline that has a dedicated system.
3	period of time where it will find larger leaks. As you	3	COMMISSIONER KOLBECK: That would probably be
4	wait a longer period of time it will find smaller leaks.	4	in all reality that's not a likelihood.
5	So we used to look at in the industry we used	5	THE WITNESS: No.
	to say we'll use one hour as kind of a benchmark.	6	
6	•	l _	COMMISSIONER KOLBECK: Dedicated fiber, that's
7	Although you'll do it in 5 minutes, typically 20 minutes,	7	just probably not going to happen.
8	one hour, two hours. Some people do it 24 hours.	8	THE WITNESS: No.
9	So let's just use the one hour one. So	9	COMMISSIONER KOLBECK: Who is the satellite
10	typically the threshold on one hour is going to be around	10	companies that do this? Is it Newstar? Whose satellites
11	about 1 percent.	11	are they?
12	COMMISSIONER KOLBECK: 1 percent of the total	12	THE WITNESS: I don't have that in my
13	volume from Canada to	13	information here.
14	THE WITNESS: 1 percent of the flow rate in	14	COMMISSIONER KOLBECK: Okay. Are they an
15	that.	15	established company around for years?
16	COMMISSIONER KOLBECK: 1 percent of the flow	16	THE WITNESS: Oh, yes. Definitely.
17	rate. Okay. So not necessarily 1 percent of everything	17	COMMISSIONER KOLBECK: Okay. Because obviously
18	that's in that pipeline at any given moment.	18	you don't just jump on someone's satellite.
19	THE WITNESS: No.	19	THE WITNESS: We don't want to be a data site
20	COMMISSIONER KOLBECK: Okay. So we're	20	for somebody coming in
21	talking so that would be a measure from what's going	21	COMMISSIONER KOLBECK: You're not a bigger
22	in to what's coming out, a 1 percent difference; is that	22	tester
23	correct?	23	THE WITNESS: Not recommended.
24	THE WITNESS: Yes.	24	COMMISSIONER KOLBECK: It's a well established
25	COMMISSIONER KOLBECK: Okay. And that's	25	company.
	86		88
1	immediately known well, I shouldn't say within an	1	THE WITNESS: Yes.
2	hour?	2	COMMISSIONER KOLBECK: That's all I have,
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1	little bit maybe. I know we've done some looking here at	1	THE WITNESS: Are you talking maybe the SCADA
2	the PUC at developments that have been occurring, you	2	system here?
3	know, in Texas in the Houston port area, et cetera. And	3	COMMISSIONER KOLBECK: The SCADA system, yes.
4	I know they've had some pretty good success with aerial	4	THE WITNESS: Typically with the software system
5	surveys in the gas area. But I guess I don't know in	5	they come up with upgrades, they come out with
6	terms of liquids, you know.	6	improvements, and at some point in the future the company
7	THE WITNESS: And it's quite it's fairly	7	takes a look at deciding whether they'll go with the new
8	similar. The current well, we'll go back just a	8	version because it offers some advantages. And that's
9	little bit.	9	five, 10 years.
10	The first type of remote sensing system that	10	COMMISSIONER KOLBECK: So software upgrades
11	people tried to use was infrared. It had a bunch of	11	would be the majority of the change in a SCADA system;
12	issues. And then various people come up with systems for	12	correct?
13	trying to sense products that would be coming out. For	13	THE WITNESS: Yes.
14	example, methane. That didn't work very well.	14	COMMISSIONER KOLBECK: Is there a likelihood
15	Right now there is a company, and TransCanada's	15	that the SCADA system would be abandoned and some other
16	looked at it. I wasn't involved in the actual	16	way would be used to monitor pipelines?
17	investigation with these people, but they look at finding	17	THE WITNESS: No. I don't I couldn't see a
18	ethane coming because it's nonnaturally occurring.	18	SCADA system being abandoned. It's possible that
19	And they use a remote sensing system, aerial attached to	19	somebody comes out with a new SCADA system which is an
20	a plane or helicopter and looked for ethane in the area.	20	improvement, and then you would switch over to the new
21	MR. SMITH: And it has shown to be an effective	21	people. That's I don't know of anything happening
22	mechanism for and, again, I think what I'm getting at	22	there right now.
23	here again with the SCADA when you're below that minimum	23	COMMISSIONER KOLBECK: But in a sense if we
24	detection threshold and inspections are going on I'm	24	approved a SCADA system to monitor a pipeline, it would
25	correct too that visual inspection is another means of	25	in all likelihood always be a SCADA system, maybe
	90		92
1	detection of leaks; is that	1	different software, maybe different people but that
2	THE WITNESS: Of course it is. Yes. It is	2	THE WITNESS: That's where the technology is
3	MR. SMITH: At this point in time are those kind	3	going and staying, yes.
4	of remote sensing technologies at the stage where they	4	COMMISSIONER KOLBECK: Okay. So I can feel
5	would be a useful thing to use in connection with aerial	5	comfortable if we approve this that SCADA is the way it
6	reconnaissance?	6	will probably be monitored through its lifetime?
7	THE WITNESS: I don't think so. I think they're	7	Maybe different software, maybe different
8	coming along. We're taking a look at. It a lot of other	8	people, different vendors, but that
9	companies are taking a look at it. And we'll see where	9	THE WITNESS: That would be the techniques used,
10 11	it goes.	10 11	yes.
12	MR. SMITH: Okay. Thank you.  Any other follow-up questions, Commissioners?	12	COMMISSIONER KOLBECK: Okay. Thank you.
13	COMMISSIONER KOLBECK: I just have one. If the	13	MR. SMITH: Any follow-up questions, Commissioner Hanson?
14	pipeline was approved and constructed, would any what	14	COMMISSIONER HANSON: No. Thank you, Mr. Smith.
15	is the likelihood that the monitoring equipment that we	15	MR. SMITH: Okay. Mr. Koenecke.
16	would approve would change? When is the last time	16	MR. KOENECKE: Thank you, Mr. Smith.
17	TransCanada changed how they monitored one of their	17	REDIRECT EXAMINATION
18	pipelines?	18	BY MR. KOENECKE:
19	THE WITNESS: I'm not clear on your question.	19	Q. Mr. Scott, I'm looking at your testimony, and the
20	COMMISSIONER KOLBECK: I guess what I'm getting	20	first question 8 describes several methods of you
21	at is what is the likelihood the technology will change,	21	describe them as complimentary leak detection methods; is
22	and how fast does it change? In other words, if you	22	that correct?
23	monitor with one type of equipment today, how likely is	23	A. Yes.
24	it that that type of equipment will be used in five	24	<b>Q.</b> Could you describe those for the Commissioners?
25	it that that type of equipment will be used in five years?	24 25	<ul><li>Q. Could you describe those for the Commissioners?</li><li>A. Well, what we've well, what we've proposed or</li></ul>

1 what we're going to is four different types of leak 2 detention systems. I have some here, I think a better explanation

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And the first one is what we call SCADA monitoring. This is what we talk about somebody sitting in front of the console controlling the system, watching it 24 hours a day.

There we are. There we are. I've got it. Just in case I need additional technical detail.

So it's a 24-hour operation. The controllers watch the system. They look for anomalies. If things aren't quite right, they investigate. They make a decision on what changes they have to make. That's our first type of system, primary. It finds fairly large leaks, but it finds -- fairly large leaks can be seen and quite quickly.

The second type is what we call a volume balance system. Really that is calculating the volume flow at the various pump stations and in and out of the pipeline. And we use meters in/meters out.

And we've also with the Keystone -- and it will be the same with the KXL. We're putting in meters at every pump station. So we've effectively broken the system up into a bunch of small pipelines. And that again is computerized, automated type of system.

What we've called our third system is the realtime system. This is the one that will in five minutes or --I think we're going to use 2 minutes, but again this is somewhat flexible. We'll actually do an inventory calculation of the pipeline on these sections, and we'll find large leaks quickly and over time smaller leaks. And that's our tal -- realtime transient model.

And the last system we talked about a little bit earlier is an inventory system which will probably be at a two-hour period we'll do a complete inventory of the system, and we'll do it on a daily basis, weekly, and probably monthly. And again take a look at the inventory of the system and make sure there's nothing missing.

15 **Q.** Mr. Scott, what role do direct observation methods 16 play in your operation of the pipeline as far as finding 17 leaks?

18 A. Of course, that's outside of a computerized-based 19 system. And it is a system where we use aerial patrol 20 approximately every two weeks on the line. And the 21 people who are doing the aerial patrol are trained in 22 what to look for along the line which could be indicators 23 of leaks or potential issues with the pipeline.

24 We also use any staff that are along the pipeline. 25 When they're going from a pump station to pump station to 1 do maintenance it's expected they'll take a look, see

what things look like see if there's any issues, if

3 there's any evidence of leaks. That's part of their

4 role. If they're traveling, they might as well make use 5

of their time.

6 And the third one is what we call third-party reporting. And that's where somebody along the pipeline

8 may notice something, may smell something, or see

9 something. And we have toll-free numbers where they call

10 into the control center, and then we take action from

11 there.

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12 MR. KOENECKE: I have nothing further,

13 Mr. Smith. Thank you.

MR. SMITH: Thank you. Are there any follow-up

15 questions from staff or Interveners?

16 MS. SEMMLER: I have one follow up.

**RECROSS-EXAMINATION** 

18 BY MS. SEMMLER:

19 **Q.** While it certainly is the goal and priority of the

20 company to operate and construct a very safe pipeline,

21 the SCADA system is designed to comply with 49 CFR 195;

22 is that correct?

23 A. I'm not sure if 49.195 specifies that you have to

24 use a SCADA system. I can't recall anywhere in that that

25 it actually says you have to do that. I think it's just

an industry standard.

Q. Well, I'm also looking at the special permit. And

3 it appears as if there's several pages of some

requirements regarding what it look like. Is that

correct? 5

6 A. That's very definite. Special permit or any of the

7 permits -- you make commitments that you'll put a SCADA

8 system in.

9 Another example is 195 does not require a leak 10 detection system. It says if you have one, you're

11 supposed to meet certain requirement. But it doesn't

12 require you to have one.

13 But in the special permit, which is specific to the 14 pipeline, yes, we made a commitment, and we are required

15 to have a leak detection system.

16 **Q.** Part 195 does, however, require that the pipeline be

17 operated in a safe fashion, and this would be the

18 state-of-the-art way to operate in such a safe manner?

19 A. That's correct, yes.

MS. SEMMLER: Nothing further.

21 MR. SMITH: Do you have any follow-up,

22 Mr. Koenecke?

MR. KOENECKE: No, Mr. Smith. Thank you.

24 MR. SMITH: Okay. Thank you, Mr. Scott. You

25 may step down.

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1	9 What's your pleasure, Mr. Koenecke? Do you want	′   <sub>1</sub>	99 Emergency Response Plan?
2	to proceed with one additional witness before noon?	2	
3	MR. KOENECKE: Yes, we would. Thank you. We'd	3	
4	call John Hayes, please.	4	A. Yes.
5	(The witness is sworn by the court reporter)	5	Q. Assuming that TransCanada does not create a
6	DIRECT EXAMINATION	6	Emergency Response Plan in one day, how far before the
7	BY MR. KOENECKE:	7	start of the operation or construction does TransCanada
8	Q. Good morning, Mr. Hayes.	8	have a draft of the Emergency Response Plan for its
9	A. Good morning, Mr. Koenecke.	9	internal review?
10	Q. Would you state your name and business address for	10	A. So, Mr. Blackburn, typically what I do is I allow
11	the record, please.	11	about 18 months through the whole process, meaning about
12	A. John William Hayes, H-A-Y-E-S. Business address,	12	six months to actually prepare the plan. Because
13	450 First Street Southwest, Calgary, Alberta.	13	• • • •
14	Q. Mr. Hayes, what's your role with the Keystone	14	
15	Pipeline?	15	PHMSA, and I allow six months before operations where we
16	A. My role is to testify on behalf of KXL on emergency	16	
17	response and other operational matters.	17	Q. So just to be clear, you create a draft plan about
18	Q. Do you have a title?	18	18 months before operation, and then it goes to PHMSA
19	A. Yes. My title is operations manager.	19	for well, just to be clear, you start your process
20	<b>Q.</b> Are you responsible for the creation of the	20	18 months before you start operations?
21	Keystone Emergency Response Plan?	21	A. That's correct.
22	A. Yes, I am.	22	Q. And then about six months after you start the
23	<b>Q.</b> Did you prepare written testimony for this	23	process of preparing the plan you have a draft plan that
24	proceeding?	24	
25	A. Yes, I did.	25	
	9	8	100
1	<b>Q.</b> I put a copy of that in front of you marked as	1	<b>Q.</b> And then PHMSA has about six months to review it?
2	Exhibit 11. Have you got that?	2	A. Yes.
3	A. Yes, I do.	3	Q. And then you would have about when they get back
4	<b>Q.</b> Do you have any additions or corrections to that	4	to you with comments or whatever else they're going to
5	testimony?	5	send you, you would have another six months before
6	A. Yes. There's one minor change that we should	6	operations to incorporate whatever comments they had?
7	probably address. And that is item number 9. And that	7	A. Yes. And hopefully PHMSA, they typically don't take
8	change would be on the answer that should be Table 6	8	that long, but that's the time lines that I like to work
9	instead of Table 4.	9	with.
10	<b>Q.</b> If I understood you correctly, in question 9 of your	10	<b>Q.</b> Given that time line, when do you expect to have a
11	testimony your answer where it references Table 4 should	11	Draft Emergency Response Plan available for the Keystone
12	be changed to read Table 6?	12	XL Pipeline?
13	A. That is correct.	13	A. Probably by July 1 of 2010.
14	<b>Q.</b> Thank you. Any other additions or corrections?	14	MR. BLACKBURN: That's all the questions I have.
15	A. No.	15	Thank you.
16	<b>Q.</b> If I asked you the questions in your updated direct	16	THE WITNESS: Thank you.
17	testimony marked as Exhibit 11, would your answers be the	17	MR. SMITH: Ms. Semmler.
18	same?	18	MS. SEMMLER: No questions.
19	A. Yes, they would.	19	MR. SMITH: Thank you. Commissioners.
20	MR. KOENECKE: Nothing further at this time,	20	Questions of Mr. Hayes?
21	Mr. Smith. Thank you.	21	Commissioner Kolbeck.
22	MR. SMITH: Thank you. Mr. Blackburn.	22	COMMISSIONER KOLBECK: Yes. Mr. Hayes, you said
23	<u>CROSS-EXAMINATION</u>	23	it is a South Dakota Law to have an environmental impact
24	BY MR. BLACKBURN:	24	,
25	Q. Mr. Hayes, does South Dakota Law require an  67 sheets Page	97 to 100	THE WITNESS: That's what my lawyers have of 168 11/23/2009 01:30:16 PM
	r / spece	to 100	11/22/2000 01:20:16 DM

	101		103
1	advised me. And it's the Emergency Response Plan.	1	that? Six hours from the time Mr. Scott tells you, or
2	COMMISSIONER KOLBECK: I'm sorry.	2	six hours from the time Mr. Scott finds out?
3	THE WITNESS: Yes.	3	THE WITNESS: Six hours from when the field
4	COMMISSIONER KOLBECK: Do you need both of	4	verifier, our employee, six hours from when they get the
5	those would you need a permit from the Public	5	call, which comes for our control center, until we get to
6	Utilities Commission and an Emergency Response Plan	6	the site. And it's typically a lot less than that.
7	before you could send anything through the pipeline?	7	COMMISSIONER KOLBECK: And that's from anywhere
8	THE WITNESS: We have to have a PHMSA-approved	8	along the pipeline or just South Dakota?
9	plan, and that's our regulatory body that we send the	9	THE WITNESS: That's anywhere along the
10	plan to.	10	pipeline.
11	COMMISSIONER KOLBECK: Regardless two things	11	COMMISSIONER KOLBECK: Okay. Including Canada.
12	have to happen; is that correct? Not just one. You'd	12	THE WITNESS: Yes. Including Canada.
13	have to get a permit from us, and you'd have to have that	13	COMMISSIONER KOLBECK: Okay. Are there any
14	Emergency Response Plan filed; is that correct?	14	other restrictions in Canada than there are in the
15	THE WITNESS: That's my understanding. Correct.	15	United States, or are there more in the United States
16	COMMISSIONER KOLBECK: Who do you file that	16	than there are in Canada for dealing with the Emergency
17	with?	17	Response Plan?
18	THE WITNESS: File it with PHMSA.	18	THE WITNESS: I wouldn't call them restrictions.
19	COMMISSIONER KOLBECK: Okay. With PHMSA.	19	When I built the plan what I was able to do is take the
20	THE WITNESS: Yes.	20	best of both countries and all the information that I
21	COMMISSIONER KOLBECK: For each state that you	21	had, and I built one plan. I don't call it either/or
22	go through.	22	restrictive in either country. I feel that the process
23	THE WITNESS: It's one plan for the entire KXL	23	that we use to develop our plan takes into account both
24	project.	24	countries.
25	COMMISSIONER KOLBECK: The entire plan.	25	COMMISSIONER KOLBECK: Okay. Do you plan to
	102		104
1	THE WITNESS: Yes.	1	have operations in South Dakota employ anybody in
2	COMMISSIONER KOLBECK: Okay. In your testimony	2	South Dakota on a full-time basis along the XL route?
3	you're in charge of abnormal operations. Could you	3	THE WITNESS: We haven't determined the exact
1 4			lations of Gold offices at actions. But always what I
I -	clarify what an abnormal operation would be?	4	lotions of field offices, et cetera. But given what I
5	THE WITNESS: My testimony is abnormal	5	just said a few minutes ago, the six-hour response time,
5 6	THE WITNESS: My testimony is abnormal operations as they apply to emergency response. So my	5 6	just said a few minutes ago, the six-hour response time, I can tell you the answer is yes.
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	105		107
1	COMMISSIONER KOLBECK: What would institute	1	to secure the site to help protect the public.
2	what's the trigger for the Emergency Response Plan? A	2	COMMISSIONER KOLBECK: So you're not going to
3	quart, pint, a gallon, a barrel?	3	ask a rancher from Buffalo to fight an oil fire?
4	THE WITNESS: Any type of emergency. It doesn't	4	THE WITNESS: No.
5	matter it's not a volume thing necessarily. We could	5	COMMISSIONER KOLBECK: But they may be called on
6	have an odor complaint. We could have a report from our	6	to block off a road?
7	aircraft that they may see stained vegetation. There's	7	THE WITNESS: Absolutely correct.
8	several triggers. And obviously the control center is a	8	COMMISSIONER KOLBECK: Okay. And they know this
9	big one for us.	9	going in; correct?
10	COMMISSIONER KOLBECK: Do you have did you on	10	THE WITNESS: Yes. That's part of our public
11	the existing pipeline, the Keystone Pipeline, do you have	11	awareness program, to visit all first responders,
12	employees in Yankton?	12	emergency services, LEPCs, that's local emergency
13	THE WITNESS: Yes, we do.	13	planning committees. I don't like to use acronyms
14	COMMISSIONER KOLBECK: Would you when you say	14	because there's lots of them.
15	that you would have employees in South Dakota would they	15	But, yeah, that is a definite role that we see,
16	be in addition to or in a different location than the	16	to educate them in advance of operations. That's part of
17	existing?	17	the six-month window after we're prior to operations I
18	THE WITNESS: Yes. Definitely a different	18	spoke to Mr. Blackburn about they go through and do that.
19	location. The two employees in Yankton their primary	19	COMMISSIONER KOLBECK: And just so I'm clear,
20	responsibility is emergency response. And they've	20	you could not pump a product through the pipeline
21	undertaken HAZWOPER training, et cetera. But their	21	obviously without a permit from the PUC, but you could
22	second role is technical, instrumentation, and	22	also not pump product through there without an Emergency
23	mechanical, and we would do the exact same thing along	23	Response Plan; is that right?
24	the pipeline in South Dakota, strategically position	24	THE WITNESS: That's correct.
25	equipment and people along the pipeline.	25	COMMISSIONER KOLBECK: Okay. So there's
	106		108
1	COMMISSIONER KOLBECK: Okay. So there's no	1	actually two you need two sets of is it regulations or
2	thinning of resources for one pipeline to provide an	2	is this something that's I shouldn't say is it two
3	advantage for	3	state regulations, or is the Emergency Response Plan a
4	THE WITNESS: Not at all. No. Not at all.	4	federal regulation?
5	COMMISSIONER KOLBECK: Okay. Is there any type	5	THE WITNESS: I believe it's both. But again
6	of industry standard for a lot of people along a certain	6	PHMSA's our regulator. But I think from a TransCanada
7	mileage of a route?	7	perspective that's why I'm here is to make sure we
8	THE WITNESS: Not to the best of my knowledge.	8	don't we do have a plan, correct, and we're not going
9	Again, we want to make sure we do have enough people,	9	to pump oil before that plan is vetted and approved and
10	both employees and contractors, to respond. So again our	10	in place well in advance of operations.
11	employees are first. They secure the site, and then we	11	COMMISSIONER KOLBECK: What would the
12	call in extra resources as we need them.	12	ramifications of that be if there was some mixup and the
13	COMMISSIONER KOLBECK: And these resources could	13	Emergency Response Plan was not filed and product started
14	be local?	14	to flow? Would there be legal ramifications?
15	THE WITNESS: Absolutely.	15	THE WITNESS: I don't know. I would have to
16	COMMISSIONER KOLBECK: Okay. But would a	16	defer to my legal attorneys over there. I'm not sure.
17	local I spoke about emergency response people in	17	But again we have such a rigid process on compliance to
18	local or EMTs. Would they be called on? Would their	18	make sure those are done, I don't think that can happen.
19	systems be taxed if you had a response or what is	19	But I appreciate your question.
20	their role, I should ask you?	20	COMMISSIONER KOLBECK: All right. Thank you.
21	THE WITNESS: Well, the role of public		THE WITNESS: Thank you.
22 23	officials really what we count on is more so police	22 23	MR. SMITH: Commissioner Hanson.
23 24	and fire. And we educate them on pipeline safety as part	24	COMMISSIONER HANSON: Mr. Smith, thank you.
4	of our integrated public awareness program.		Looking at your testimony, you don't need to turn to it
25	We really only ask them one thing, and that is	25	but you state that the fourth component of the emergency

response program involves establishing a system of continued improvement and auditing of the program which, of course, we appreciate and think is proper.

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Does not PHMSA have a list of requirements that your Emergency Response Plan has to meet or -- in looking at your testimony it appears that you developed a plan and then you submit it. Well, I'll stop with that and let you answer the first question.

THE WITNESS: Sure. I'll answer them both. That's fine. So with respect to PHMSA what we do is they have an actual checklist of mandatory requirements we're supposed to put in our plan.

And the process that I used is to take that checklist to PHMSA personally and met with them and went through every single item in our plan to make sure that we were compliant and there were no gaps in what their legal requirements were. And that happened on October 22 for Keystone base, and we received a letter January 22.

So as far as what we do to make sure there's a check and balance in what we send to PHMSA, that is our process we go through to make sure that's done. Same process with National Energy Board in Canada.

23 As far as my testimony, when I say continual 24 improvement and change, PHMSA also has requirements when 25 we do change any significant component of our plan that

we have to file that with PHMSA. If you change something very simple like a local phone number or maybe what else can be simple? A waste contractor or something very simple like that, then we change that on our own. But any substantial changes we do have to file that with PHMSA.

Do you want me to answer the continual improvement one now, or do you want to --

9 COMMISSIONER HANSON: Sure. Go ahead. 10

THE WITNESS: So the continual improvement one is an interesting one because as we go through and do our training exercise, meaning HAZWOPER and water-based response drills and ice drills and all of that stuff is that the system we have in place is to go through with staff and go through with regulators, public officials that attend our exercises.

And what we look at are improvements in safety on a spill site when we do a drill. So we go through a very regimented incident command system and structure and identify safety as a prime component. And then we go into how good did we do and where can we improve on a technical aspect to spill response on water drills.

23 And last thing we do is we look critically at 24 our equipment as well. Did something fail? Was it not 25 correct? And we document those changes in the spill --

1 exercise spill report, and we take those and roll them 2 out to the entire company. That's ongoing right now for 3 the Keystone base.

4 COMMISSIONER HANSON: Thank you. You remember 5 my questions better than I.

Last question. Since you do this on an ongoing basis, may I assume correctly that you have incorporated changes hopefully for the better -- obviously they would have to be for the better -- that are not required by PHMSA, and have you incorporated those in in this particular plan that you're working on for us?

THE WITNESS: Yes. Correct. We did receive a letter from Mr. Brian Walsh, and we incorporated those changes that he suggested. There were four changes. And they were put into the plan.

COMMISSIONER HANSON: Specifically what I'm asking is have you developed on your own -- and perhaps you just answered it and I didn't understand your answer.

19 Have you as a company developed and initiated 20 improvements to the plan that would never be required or 21 are not required by PHMSA?

THE WITNESS: Okay. Yes, we have. Several. And the way our changes are when we do the spill drills and training I group them by observation. I group them by recommendation. And I group them by action.

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1 And in the five drills we did this year with Keystone base, two which were at Yankton, we did identify 3 things that were not required by PHMSA and more along the 4 safety end of things. And we've made those changes 5 already.

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COMMISSIONER HANSON: And those then are then -in incorporating them from your previous testimony I'm assuming that you then present those to PHMSA, and they still have to approve that as a change to your plan?

THE WITNESS: No. They weren't -- they didn't meet the triggers of PHMSA. They were very, very small things. I'll give you a real quick example.

13 When we have our safety boat on our response 14 trailers our company-owned trailers that's stored on the 15 roof of the trailer we made just a simple improvement to 16 put the boat inside the trailer instead of having to go 17 through extra time and extra safety measures to take the 18 boat off the top of the trailer.

19 So that's an example a nonPHMSA-improved thing 20 that we just did as a best operational practice.

21 COMMISSIONER HANSON: Okay. So your Emergency 22 Response Plan is an ongoing change as you had testified. 23

Appreciate that.

24 Thank you, Mr. Smith. Thank you. 25 MR. SMITH: Commissioner Kolbeck.

1 COMMISSIONER KOLBECK: I'm sorry. I just forgot 2 one thing. What would you classify the education level 3 of your employees who will be stationed in South Dakota? 4 Do they have to have a -- certain training? Do they have 5 an Associate of Applied Science or Bachelor of Science in 6 anything, or does most of their training come from PHMSA 7 or TransCanada? THE WITNESS: I would say just based on my experience and going back to Keystone base I was involved

8 9 10 with a little bit of that. Most of our staff that are 11 along the pipeline, not at an office, so there's a 12 difference there, are technical. So they would be what 13 we would call an electrician, and in Canada we call them 14 journeymen. And I know there's not the same type of 15 certification in the United States. Or a mechanical 16 technician, somebody that is a millwright, and those are 17 the people along our pipeline. 18

We would also have a couple of regional offices that we would have extra people, more of an office support and end staff.

COMMISSIONER KOLBECK: And you talked about a trailer and boat and four wheel drives. Those people are -- you would classify would be a trade, electrician? Someone with a trade; is that correct?

THE WITNESS: Did I understand that correctly,

the people that haul the trailers to site?

COMMISSIONER KOLBECK: Well, no. I'm sorry.

3 You referred to trailers and boats and four-wheel drives.

4 Those individuals that are employed by TransCanada, their

**5** educational requirements are more than a high school

educational requirements are more than a high school

6 diploma or less?

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**7** THE WITNESS: Typically more. Yeah.

COMMISSIONER KOLBECK: Okay. And then is there

**9** more training required of them through your company?

THE WITNESS: Certainly. And I'll just speak to

**11** the training that I'm responsible for, emergency

12 response. So they are required to have a 24-hour

**13** HAZWOPER training, which includes several components.

14 It also includes the certification of Incident

Command System 100 and 200. And my goal is to make them

**16** absolutely intimate with every part of that trailer and

17 boat equipment and make sure they know how to use it.

18 COMMISSIONER KOLBECK: Thank you for struggling19 through that with me, my question.

THE WITNESS: My pleasure.

21 COMMISSIONER KOLBECK: In a coal plant you need

22 a basic amount of education, and the company will train

you on how to run a coal plant. Because obviously there

**24** isn't any technical college out there that has a class on

25 how to run a crude oil pipeline is what I'm trying to get

1 at with it.

2

THE WITNESS: Well, I'm just speaking emergency

**3** response. I know the people in Keystone base went

4 through almost two months of training which included I

**5** had them for four solid days on my stuff. So they had

**6** several other types of training as well.

7 COMMISSIONER KOLBECK: Thank you.

**8** MR. SMITH: Mr. Rislov, a question?

**9** MR. RISLOV: Yeah. I had a couple.

Have you ever participated in an actual spill Idon't want to use the word "cleanup" but, you know,

**12** repair, if you will?

13 THE WITNESS: It's not something you want to be

**14** real good at, but probably over 300.

**15** MR. RISLOV: So you've done a lot in this area

**16** as far as actual spills are concerned obviously.

**17** THE WITNESS: I would say so.

18 MR. RISLOV: When people use the word

19 "equipment," I mean, I've heard four-wheel drives, boats,

20 trailers, but that could be half the people in Pierre

21 going fishing in the summer. And I was curious what type

**22** of equipment is actually used to stop a leak, for lack of

**23** a better phrase?

THE WITNESS: I'd rather be fishing with them as

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25 well. Unfortunately, I'd probably be on site.

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1 So there's lots of equipment. Most of the

spills just because of the strict geography of the

3 pipeline is on land. And for land-based spills what we

4 typically use is what we in the pipeline world call

5 yellow iron. So what that means is CATs, bulldozers,

6 graders, vacuum trucks, tanker trucks, those types of

7 things just to secure the oil, contain it on land.

8 That's the first thing. Typically we'll set up

**9** contractual arrangements for that type of equipment

**10** everywhere we can.

And then the second part of it is spill

**12** equipment. That's the stuff that we have in our response

13 trailers, and we will strategically put those trailers

**14** all along our pipeline. The 34-foot trailer has over 700

**15** pieces of equipment in it.

16 MR. RISLOV: And I guess that follows my

17 question. I understand your yellow steel and how that

18 would be available perhaps more likely in eastern

**19** South Dakota than western. But how far are your 70 or

20 whatever foot trailers from any particular point at any

21 one time?

THE WITNESS: So the 34-foot trailers and then

23 the 20-foot trailers I haven't gone out and actually

24 looked physically where we're going to situate those

25 trailers. We may need more. We may need to do something

**5** THE WITNESS: Okay.

**6** MR. SMITH: Thanks. I just have -- I have one

7 question. You know, in the original Keystone order we

 $oldsymbol{8}$  included a condition that -- where you would submit your

**9** Emergency Response Plan to the Commission for its review

**10** at or prior to the time when you submit it to PHMSA for

11 approval.

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Is that a condition that you can live with in

13 this permit?

**14** THE WITNESS: I believe that was an oversight.

**15** It was submitted after. But I would have to defer to our

**16** attorneys to answer that question.

MR. SMITH: Okay. All right. Thanks.

**18** Additional questions? Just a minute here.

19 Maybe, Mr. Koenecke, do you want to follow up here?

MR. KOENECKE: I do have a couple, Mr. Smith.

21 And I will get an answer to you for your question as soon

22 as I possibly can.

REDIRECT EXAMINATION

24 BY MR. KOENECKE:

**25 Q.** Mr. Hayes, it's my understanding that while PHMSA

5 BY MR. BLACKBURN:

**6 Q.** A number of things. You talked about securing

7 sites. And let me take a step back here. Something the

8 landowners are concerned about is just wanting to know

**9** how far the oil could flow or spray from a major rupture

**10** of the pipeline. And that comes from seeing pictures and

11 photos of other ruptures of pipelines where the oil's in

**12** fact spraying significant distances.

13 Has TransCanada in terms of defining the -- as you

14 said, to secure the site you need to know how big the

**15** site is. Have you defined or estimated how big the site

**16** could be or how far away from the pipeline the site could

**17** go?

18 A. We have not done any studies, Mr. Blackburn. The

19 only thing I can draw on is two things. In the spills --

20 and Mr. Scott referenced small leaks versus ruptures. In

21 the spills that I've been involved in I've only had three

22 that I would call a spray. There's been no studies that

23 I know that support that.

24 What we do tell our public officials is stay as far

25 back as you can. If there's any irritant to your eyes,

- 1 ears, nose, or throat, in any way, shape, or form, you're
- 2 too close. That's the message we'll get to them. Just
- 3 block the roads until we get there.
- **4 Q.** The landowners are aware of, like I said, the spray
- **5** going places including the Bemidji spill back in '91.
- 6 TransCanada's testimony in Keystone I, I believe, said
- **7** 120 meters.
- **8** The documents provided by TransCanada at this time
- **9** from the Federal Government show about a 200-meter spray
- 10 zone. That's the kind of thing they want to know.
- 11 I'm also aware that an independent consultant in
- 12 California did a study that estimated how far the oil --
- 13 they're trying to develop housing developments near an
- 14 oil pipeline, and they did a study to determine how far
- **15** the oil would spray from one of those pipelines.
- **16** But TransCanada hasn't done that kind of study to
- 17 your knowledge?
- 18 A. No, they have not.
- **19 Q.** Okay. Who is Brian Wilson -- or Walsh.
- 20 Brian Walsh.
- 21 A. Mr. -- well, should I answer that? Mr. Walsh is
- 22 with the DENR. And he had submitted a written letter to
- 23 us. I don't know his exact job title. I'm sorry.
- 24 Q. That's fine. How many ERPs have you been involved
- 25 in preparing? Emergency Response Plans.
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- 1 A. Yeah. I knew the acronym. Thank you.
- 2 Q. The court reporter.
- 3 A. Correct. Thank you. Directly responsible, five.
- 4 And if you look at my resume, involved in several others
- 5 for another company and overseeing that work and
- 6 approving it.
- **7 Q.** And each of those was sent to PHMSA for its review?
- 8 A. No. That's not quite correct. Because of the
- 9 geographic diversity in my background, I've worked in the
- 10 northwest territories in Canada, South America, places
- 11 like that. So not always PHMSA.
- **12 Q.** How many of them did you send to PHMSA for its
- 13 review?
- 14 A. Under my direct direction, two.
- 15 Q. Okay. Did PHMSA for each of those provide requested
- 16 changes to the plans?
- 17 A. For the -- for the Keystone base, no. Because we
- 18 cleared those up right at the meeting, the things we had
- 19 to change.
- 20 For the other company that I worked for previously,
- 21 I don't recall, it was so long ago, whether there was
- 22 changes from PHMSA.
- 23 Q. You also mentioned that a contractor would be
- **24** providing the spill response personnel. I assume that
- 25 would be for a major spill that you would seek a -- have

- 1 a contractor that would help TransCanada respond to that2 spill.
- **3** Can you provide us the name of that contractor?
- 4 A. Yeah. Absolutely, Mr. Blackburn. There's actually
  - three sources of contractors, and although I can't name
- 6 what I call the yellow iron or yellow steel contractors,
- 7 they have to be determined, the second one is what we
- 8 call the National Response Corporation or NRC.
- 9 And they are what I characterize in sort of slang
- 10 terms is the 1,000-pound gorilla of spill response in the
- 11 United States. They have equipment scattered everywhere.
- 12 And you'd call those your spill equipment and blue collar
- 13 workers. Not to be discriminatory, but that's the labor
- 14 force we need on a spill.
- 15 The second contract we have in place is what we call
- 16 a spill management team, and that is with the O'Briens
- 17 Group out of Houston, Texas, and they have between 80 and
- 18 120 individuals on the ready, ready to go. And they are
- 19 what you call the white collar or the spill management
- 20 team that would occupy key roles under the incident
- 21 command system.
- 22 So we have one number that we would call, and we
- 23 could ask for three incident commanders, four planning
- 24 chiefs, five safety individuals, et cetera. And they're
- 25 under retainer right now for Keystone base and we'll

- 1 extend both of those contracts for KXL as well.
  - **2 Q.** Thank you. NRC is a company that would provide like
  - **3** you said the 1,000-pound gorilla for spill response.
  - **4** Do you know if they have equipment currently in
  - 5 South Dakota?
  - 6 A. I don't know yet.
  - **7 Q.** Do you have -- have you had any discussions about
  - 8 whether they would have spill response equipment in
  - 9 South Dakota?
  - 10 A. I have had those discussions. And the way NRC works
  - 11 is they set up contracts with independent contracts like
  - 12 the contractors or to them in essence a subcontractor.
  - 13 And the discussions that I've had with them, if we don't
  - 14 have enough resources in place from local contractors
  - 15 within our timing window, then they'll put equipment
  - 16 there and we'll make lease arrangements for that
  - 17 equipment.
  - **18 Q.** Does NRC provide only yellow steel kinds of
  - **19** resources, or do they provide more specialized equipment
  - 20 for spill cleanup?
  - 21 A. No. NRC is not the yellow steel/yellow iron guys.
  - 22 NRC is the spill response contractor. That's the people
  - 23 who have actual spill equipment.
  - **24** (Discussion off the record)
  - 25 A. What NRC has is specialized oil spill response

	125		127
1	equipment. So they will have command post trailers,	1	1 Pipeline, LP and their Application for a construction
2	which are full communication trailers. They have boats	2	permit to construct the Keystone XL Pipeline in western
3	of several different sizes and specialty functions. They	3	<b>3</b> South Dakota.
4	also have oil spill boom, containment boom, B-O-O-M. And	4	4 Prior to recess TransCanada, the Applicant, was
5	then they also have things like skimmers, oil spill	5	5 in the progress of putting on its direct case. And at
6	response skimmers. And any type of auxiliary equipment	6	6 this point I will call on Mr. Koenecke or his co-counsel
7	you need to respond to a spill.	7	7 to call their next witness.
8	<b>Q.</b> When would you know where the equipment, such	8	MR. MOORE: Thank you, Mr. Smith. Keystone
9	equipment, would be located whether such equipment	9	g calls Heidi Tillquist to the stand.
10	would be located in South Dakota and where it would be	10	(The witness is sworn by the court reporter)
11	located in South Dakota?	11	<u>DIRECT EXAMINATION</u>
12	A. That would be the first six months that I mentioned	12	2 BY MR. MOORE:
13	to you that sort of started January 1, 2010 that we start	13	<b>Q.</b> Can you introduce yourself, please.
14	to develop that list. Because that is the primary thing	14	4 A. My name is Heidi Tillquist.
15	that we have to do that's different than Keystone base.	15	<b>5 Q</b> . Where do you live?
16	<b>Q.</b> So just to get this clear, sometime between January	16	6 A. I live in Fort Collins, Colorado.
17	and June you would work out with NRC where the equipment	17	<b>7 Q.</b> What's your business address?
18	would be located?	18	8 A. 1601 Prospect Parkway.
19	A. That's 100 percent correct.	19	<b>Q.</b> What is your role with the Keystone XL Pipeline
20	<b>Q.</b> And would that information be provided to PHMSA for	20	<b>0</b> Project?
21	its consideration?	21	1 A. I work as a contractor with AECOM for TransCanada.
22	A. It's not for their consideration. It's their	22	2 I've been doing pipeline risk assessment for them for the
23	approval. We have to have that in place as what we call	23	3 last several years.
24	our OSRO, capitals, oil spill response organization, has	24	, , , , , , , , , , , , , , , , , , , ,
25	to be identified in our plan.	25	5 Could you please, Heidi, pull the mic a little closer to
	126		128
1	MR. BLACKBURN: Thank you.	1 1	
_	•	I -	1 you. Again these really require you to be close to pick
2	THE WITNESS: Thank you.	2	2 it up. Thank you very much.
3	THE WITNESS: Thank you.  MR. BLACKBURN: Thank you. That's all.	2	<ul><li>it up. Thank you very much.</li><li>Q. You said that you prefiled direct testimony in this</li></ul>
3 4	THE WITNESS: Thank you.  MR. BLACKBURN: Thank you. That's all.  THE WITNESS: Thank you.	2 3 4	<ul><li>it up. Thank you very much.</li><li>Q. You said that you prefiled direct testimony in this</li><li>case; correct?</li></ul>
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for all the hazardous liquid pipelines, and then we used modification factors based on best professional judgment of many of TransCanada's engineers.

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When we first did the risk assessment we calculated that value of 8,400 years. When we did a series of Q and As both internally with AECOM TransCanada's -- some of their contractors and actually the gentleman Kent Muhlbauer that wrote the pipeline risk assessment book, they all found it adequate, they were fine with it.

But when I looked at the number, the 8,400 and how it was derived, it's broken down into several factors, corrosion, excavation damage, geological hazards, hydraulic events, and materials. The corrosion value that we had -- after we had taken the baseline PHMSA database and modified it, it had dropped down in the ranking compared to the way the original PHMSA database would be.

So I -- to be true to the PHMSA database, which again is historical data -- it's based on much older pipe, but corrosion and excavation tend to be the top two major causes of pipeline incidences. With this reranking with these application factors it had dropped it down to the point where I felt it wasn't being true to historical data.

Now the engineers feel that they were extremely conservative in their adjustment factors. In fact, they feel that the adjustment factors are still probably off by a factor of an order of magnitude of 2.

Nevertheless, the purpose of my work is to be extremely conservative. So I adjusted the risk up so greater chance of it occurring to hold true to historical data to remain so that we were basically again overestimating the risk of an event.

**10 Q.** Could you just explain for the Commissioners what

11 the PHMSA database is?

A. The PHMSA database is data collected by PHMSA. The
 most recent database starts in 2002 to present. It
 categorizes the -- if an operator has a spill of over
 5 gallons or various other criteria, they have to report
 it to PHMSA, and PHMSA collects a variety of data about

it to PHMSA, and PHMSA collects a variety of data abouteach of these spills.

So it's a pretty powerful database, and it allows us to analyze a lot of information about pipelines and pipeline incidences.

The thing that you need to note is that the majority of pipeline -- over 60 percent of the pipeline is built before the 1970s. So before we have FBE coating and cathodic protection. A lot of the things we consider standard practice now. The in-line inspections. Lots of

1 pipe hadn't had that done.

2 So the database tends to be, again, extremely 3 conservative when you try to apply it to a new pipeline 4 because so much of the pipe is old with old standards 5 compared to this new pipe that we're putting into the

6 ground.

 ${f 7}$   ${f Q}$ . So is it fair to say that you adjust the historical

8 data based on current pipeline construction and

9 operations practices that would affect the likelihood of

10 a spill?

11 A. That's correct.

**12 Q.** And in doing the calculation that you did that

13 resulted in a spill once every 7,400 years for any

14 one-mile segment of the pipeline do you overestimate or

**15** underestimate risk in your calculation?

16 A. The whole point of the risk assessment is to try to

17 overestimate the chance of an event happening. That

18 gives the decision-makers a good chance of -- you know,

19 they have some bounds. So if I say it's a spill is no

20 more than once in every 7,400 years, we don't expect it

21 to occur -- for any given mile we don't expect it to

22 occur at that frequency. We would actually expect it to

23 be much less. But it does provide a conservative

24 estimate.

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25 Q. Also in paragraph 10 of your updated direct

I testimony you indicated that the size of that spill is

2 likely to be three barrels or less.

**3** What is the basis for that determination?

4 A. Again, going back to the PHMSA database, they have a

lot of data that's available to analyze. One of the

6 columns that they have is the amount of material lost in

7 a hazardous liquid spill.

8 We calculated statistics. Now I'll try to explain

9 this. The median spill size is three barrels. Now

10 there's different ways of explaining an average. There's

11 median and a mean.

The median is an average where 50 percent of the spills will be smaller and 50 percent will be larger. So the three barrel spill represents the median value. So 50 percent of the spills will be smaller than three

13 30 percent of the spins will be smaller than th

16 barrels, 50 percent will be larger.

Median -- sorry. The mean value is when we sum up
all the spills and then divide by the number of total

19 spills. That gives us a mean spill size of 296. The

20 reason that those numbers are so different is because the

21 data is skewed. There's many, many very small spills and

22 there's a couple of outlier points, and that pulls the

23 mean value to a greater value.

So we express a lot of times the median value because that gives the person an idea of, you know, most

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1	of the time it's going to be this size.	1	plans and for our planning purposes we will use the
2	<b>Q.</b> In looking at the PHMSA database were you able to	2	maximum spill volume to ensure that we have sufficient
3	obtain historical data about the size of spills not	3	personnel and equipment to cover that maximum spill
4	detected within the first two days of the occurrence of	4	volume.
5	the spill?	5	Q. So your testimony here wouldn't have any effect on
6	A. Yes, we did. We looked at again they have a	6	the quantity, quality, or availability of materials,
7	timed detection with the spill volume. The mean value is	7	equipment to respond to spills?
8	527. The median, so, again the 50 percent, is 15	8	A. My testimony wouldn't have any
9	barrels. So spills even if they didn't detect it within	9	Q. Would TransCanada adjust its spill response efforts
10	the first 48 hours, most of them are 15 barrels or less.	10	based on an assessment of the median or the median or
11	<b>Q.</b> And were you able to determine from the historical	11	mean spill volume?
12	data in the PHMSA database the percentage of spills	12	A. No. TransCanada will plan for the maximum spill
13	detected within seven days?	13	volume.
14	A. Yes. The number of spills detected within seven	14	MR. BLACKBURN: No further questions. Thank
15	days is 97 percent.	15	you.
16	MR. MOORE: That's all the questions I have, and	16	MR. SMITH: Ms. Semmler.
17	I'd tender the witness for cross-examination.	17	
18	MR. SMITH: Thank you. Mr. Blackburn.	18	
19	<u>CROSS-EXAMINATION</u>	19	<u>CROSS-EXAMINATION</u>
20	BY MR. BLACKBURN:	20	BY MS. SEMMLER:
21	<b>Q.</b> Ms. Tillquist, you've testified that there's a	21	Q. Excuse me. I have some questions about the impaired
22	median and a mean spill. Do the regulations that I	22	streams that will be affected by the pipeline. I think
23	assume you're familiar with the regulations that	23	I've got the right witness. Or no.
24	govern that regulate spill emergency response	24	A. It probably was not me.
25	planning; for example?	25	<b>Q</b> . Okay.
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1	A. I'm fairly familiar.	1	A. Sorry. I'm more dealing with the spills.
2	<b>Q.</b> Do those regulations regulate for the median spill?	2	Q. Yep.
3	A. If you're talking about spill 194, Part 194,	3	MS. SEMMLER: We can clarify it in other ways.
4	talks about the maximum spill volume.	4	So no questions right now.
5	Q. All right.	5	MR. SMITH: Thank you, Ms. Semmler.
6	A. That's what they plan for.	6	Commissioners, do you have questions of Ms. Tillquist?
7	<b>Q.</b> And so the regulations also don't plan for the mean	7	Commissioner Hanson.
8	spill either.	8	CHAIRMAN HANSON: Thank you, Mr. Smith.
9	A. No.	9	Ms. Tillquist, good to see you again.
10	<b>Q.</b> So your testimony today here is, therefore, not	10	THE WITNESS: Nice to see you.
11	directly relevant to how this body or any of the	11	CHAIRMAN HANSON: Appreciate your past testimony
12	bodies or the Federal Government regulates actual	12	before us on the Keystone line.
13	spills or what the planning should be related to those	13	A moment ago as Mr. Moore was asking you
14	spills?	14	questions and you were explaining either my ears didn't
15	A. No. I wouldn't agree with the way you stated that.	15	hear right or you misspoke. Because your written
16	The risk assessment that we do is a baseline assessment.	16	testimony says one spill in every 7,400 years and I
17	We use it for NEPA planning purposes. We use it for	17	thought I heard you say as you were chatting you said
18	design for placement of valves. But we also use it to	18	excuse me. Testifying. You said 8,400 years.
19	begin the integrity management planning program. That is	19	THE WITNESS: My original testimony that I filed
20	covered in the federal regulations.	20	had one in 8,400 years. And then we did an updated
21	It gives us an idea of where we need to be concerned	21	revised testimony.
22	about, and it gives us an idea by looking at things	22	CHAIRMAN HANSON: Oh, okay.
23	like the mean and the median volumes, it gives us an idea	23	THE WITNESS: So what you have as my exhibit has
24	of what to expect.	24	the no more than one in 7,400.
11/22	However, again, when we go back to our response /2009 01:30:16 PM Page 133 to	25	CHAIRMAN HANSON: Okay. So as I was of 168 34 of 67 sheets

15 If you did the same type of occurrence, you 16 know, frequency calculation, you would come up with no 17 more than one spill every 24 years for South Dakota.

CHAIRMAN HANSON: So there's a chance of a spill in South Dakota once every 24 years?

20 THE WITNESS: Again, that's based on a very 21 conservative assessment that we did. We would not 22 expect -- it's not -- TransCanada's expectation of that 23 would be the occurrence frequency would be much less, but 24 that is the value we calculated to give again

25 decision-makers some basis of information. Kind of

worst-case scenario.

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CHAIRMAN HANSON: Sure, Understood, And understanding this is -- at least for me is one of the most important parts of the whole component is the health and safety. I think everything surrounds it -- economic development's important, et cetera -- but it seems like the pipeline itself from the standpoint of health and safety of the citizens all surrounds whether there's a likelihood of any sort of release.

The ERP is going through a process of development at the present time. And I don't know if we're going to see that prior to the statutory requirement for us to make a decision. I would anticipate that we won't.

However, if we don't, would it be wrong for us to rely upon the Keystone ERP as at least a barometer of what -- since you worked on that, I assume you can answer that question.

19 THE WITNESS: I actually did not work on the 20 ERP.

21 CHAIRMAN HANSON: Okay.

22 THE WITNESS: But my -- you know, as you heard 23 Mr. Hayes testify, the majority of the ERP that Keystone

24 XL will be based on, the majority is based on the

25 Keystone template. So it would give you a good gauge.

CHAIRMAN HANSON: So would I be wrong to rely upon that as somewhat of a --

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THE WITNESS: My personal opinion?

CHAIRMAN HANSON: Yes.

THE WITNESS: I would say it would be fair to use that as a guide, yeah.

CHAIRMAN HANSON: Thank you. In your testimony

pipeline incidents are attributed to ground motion.

Surprisingly enough, we have had some earthquakes

actually in South Dakota, albeit small, but what's the

likelihood of a ground motion?

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And I also understand -- it's interesting. You drive down the interstate and you see hills in a variety of areas that have just fallen down and you can see the lines of where they have collapsed upon themselves.

What's the potential of that happening?

18 THE WITNESS: Well, I think you addressed the 19 potential based on historical data. Again, including the 20 older pipe, it's a small fraction of the events.

We did account for ground motion as a hazard to the pipeline in our risk assessment. The interesting thing is that a lot of the area in South Dakota is classified by the -- by PHMSA. They do kind of a

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25 national map. So very, very broad, but a lot of

1 South Dakota, western South Dakota, was classified as 2 having landslide potential.

3 So we actually increased the risk in our risk 4 assessment due to that. So, again, we -- trying to think 5 of how to explain it. We tried to overestimate the 6 number of spills we would see.

Now in actuality again that was at a macro level that these maps were generated at. I was personally involved with the routing. And when we would route this pipeline, as you said there's a lot of places where the slopes are steep, and they tend to sluff off.

12 We mainly tried to stay up on these plateaus, 13 much more stability, and tried to avoid side slopes or 14 steep slopes coming off the hillsides.

I know that there was in some of the open houses some concerns of the people that had mentioned this particular area we think this slope is pretty unstable. I know Keystone had somebody out within like a day or two, and actually they engineered that whole site based

19 20 on the information they got from the landowner. 21

So it's something to consider. It's a risk. Modern pipe is a lot more robust than older pipe but it's still a hazard and we consider it very strongly in our assessments.

25 CHAIRMAN HANSON: What's the survivability of

141 143 1 1 spill occurred in that area and if it got into the ground pipe in that type of a situation? 2 THE WITNESS: I think modern pipe has shown to 2 water and if it got to the concentration that was high 3 be very robust. I don't have any statistics to give you enough to cause problems, there is regulations that 4 4 on that. But I know like in earthquakes, I mean, we have require that, you know, TransCanada would have to provide 5 to actually plan for those types of movements. In 5 an alternative water source. 6 6 California they've got, you know, hundreds of miles of Again, because it's so localized, the effects, 7 7 pipeline, and they can actually adjust for those types of we can also know which way the ground water's moving, 8 things. 8 that Keystone may -- you know, as I said, they have to 9 9 Sluffing and things certainly could affect a provide an alternative water source. They may end up 10 10 drilling another well within a few hundred feet just next pipe. If ground motion like that were to occur, Keystone 11 11 is required by federal regulations to actually go out and to it but up stream the ground water movement and they 12 inspect the area to see if there is any damage to the 12 have an alternative water supply. So there is mechanisms 13 pipeline. And that may consist of actually putting one 13 in place even if something were to occur. 14 of these geometric pigs in the pipeline to see if there 14 CHAIRMAN HANSON: In your written testimony as 15 15 was any defamation of the pipe, let alone any leaks or well as in your oral testimony today you've stated within 16 16 anything. a few hundred feet. A few always means 300 to me -- 3. 17 So they'll be going out there and looking at 17 Excuse me. 18 18 it to make sure the integrity of the pipe is still What does it mean to you. 19 19 intact. THE WITNESS: If I didn't say it, what I meant 20 20 CHAIRMAN HANSON: Thank you. In your testimony to say is 90 percent of the cases the spill was within 21 21 you also state that ground water contamination would tend 300 -- approximately 300 feet of the source oil. 22 22 to be localized within a few hundred feet of the spill CHAIRMAN HANSON: Would I be right or wrong to 23 site. 23 change -- or to interpret, excuse me, in your testimony 24 You also state in another portion of your 24 on paragraph -- on 13, your answer to 13 when you said 25 25 testimony that the pipeline itself in working it would be ground water contamination would tend to be localized 142 144 1 1 important to minimize the risk to public surface water within a few hundred feet of the spill, would I be wrong 2 2 resources. to assume you meant 300? 3 3 THE WITNESS: That would work. Do you have based upon your own personal 4 4 position what you would consider outside of the -- what CHAIRMAN HANSON: Okay. 5 5 has been presented to us what you believe is the right MR. KOENECKE: Is that a yes? 6 6 distance to have this pipeline from a public water source THE WITNESS: I'm sorry. That would be a yes. 7 7 such as someone's well on their farm or ranch or wells CHAIRMAN HANSON: Thank you. We speak the same 8 for a community? 8 language. It's not legalese. Thank you. 9 THE WITNESS: Well, there was a study done --9 Also you state crude oil floats on the water's 10 actually it was a series of five or six studies combined. 10 surface. This is in your written testimony on 14. 11 They looked at over 500 sites where they looked at BTEX, 11 "Crude oil floats on the water's surface providing the 12 which is the soluble components of concern in crude oil, 12 opportunity for Keystone to detect, contain, and clean up 13 13 and the mobility in ground water. the crude oil before long-term environmental impacts 14 And they found that in over 90 percent of the 14 occur." 15 15 cases -- you know, again, you have the spill occurs. In your oral testimony today I'm sure you'll 16 Over time the -- it's not the crude oil that moves but 16 agree you spoke of the dissolved contaminants. So as I 17 17 it's the dissolved constituents that come out of the oil read that sentence, should I feel as safe about it as I 18 18 and that can migrate with the ground water. did the first time I read it? 19 What they found was that the constituents 19 THE WITNESS: First of all, let me go back and 20 90 percent of the time were limited to about 300 feet 20 find it because I was still trying to find it.

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CHAIRMAN HANSON: If you look under 14.

CHAIRMAN HANSON: About the fourth paragraph,

THE WITNESS: I got it. Okay. Okay. So what I

THE WITNESS: Yep.

second sentence from the --

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away from the actual source site.

What does that mean as far as, you know, what's

a safe distance? You know, I -- certainly -- you know,

it's hard to quantitate, but I would say that even if you

put a well that was right next to the pipeline and if a

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145 1 would say about crude oil floating on surface water --2 CHAIRMAN HANSON: You're saying there's an 3 opportunity there. 4 THE WITNESS: Yes. 5 CHAIRMAN HANSON: How much of an opportunity? 6 Basically let me get a little more direct to what I'm 7 asking. 8 And that is how much time is there before these 9 dissolved contaminants -- isn't that fairly immediate 10 before they start to filter through? 11 THE WITNESS: That would depend on the 12 environmental conditions. What we assume for our risk 13 analysis is we basically took all the oil and basically 14 shook it up in the water system, and that's how we 15 evaluated our toxicity. That never happens. 16 In real life what you would have is things like 17 turbulence if you were on a windy day where it might stir 18 up -- you might increase the surface of the oil's contact

with water. So you might increase the ability of the oil -- the dissolved constituents to get out. Temperature is a factor.

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22 There's a number of different factors, but it's 23 not an instantaneous thing by any means. And as a matter 24 of fact, most of the chemicals that have water 25 solubility, BTEX compounds that we talk about, most of

them have a greater affinity to the oil than they do to the water itself.

So you have an oil spill spreading out on the surface of the water, the biggest -- the weathering process is the evaporation of these BTEX compounds. They are highly volatile so they tend to evaporate faster than they're going to dissolve into the water.

And the other thing I would add is that of the 69 compounds that they examined within crude oil, it was only benzene that had the ability to solubilize into water to a concentration that it would exceed the maximum contaminant level. So it's a drinking water standard.

So it takes time. The evaporation's going to be a bigger factor than the dissolving rate. So certainly it does allow the emergency crews time to react.

16 CHAIRMAN HANSON: And ground water would be 17 subjected differently than surface water?

THE WITNESS: That's right. So ground water, again, the spill's going to have to start penetrating through the soil to however deep the ground water is. It will pool on the surface of the ground water.

21 22 During the penetration phase and while it's 23 beginning to pool on the surface of the ground water, you 24 know, cleanup crews can be, you know, trying to excavate 25 and will remove this.

What you will find is that if oil is left over, if it stays there for a length of time, that's when the dissolved constituents can get out and start moving in with the ground water. But they tend to move more slowly than the ground water because of natural attenuation.

CHAIRMAN HANSON: In your testimony you spoke of appropriate remedial measures. Would that include monitoring wells? And I won't -- it's in the same paragraph as what we were referring to before, but it's towards the end. But it's referring to the event -- if an event took place, that appropriate remedial actions would take place.

Would that include paying for monitoring wells so that if it were ground water to be able to ascertain or draw the liquid out that's certainly downstream, have monitoring wells so that any progression of the contaminant would be found, discovered?

THE WITNESS: What would happen if a spill occurred and there was -- we suspected that there was ground water contamination -- well, the spill occurred, the South Dakota DENR would be notified.

If the ground water contamination was suspected, then a sampling would need to occur. So monitoring wells would be likely installed. Again, this would be at Keystone's cost. They're responsible for their cleanup.

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> Then based on what they were finding, what the results of those were, they would work with the State agency to determine what type of remediation process would be appropriate. Sometimes remediation can -- you know, when you dig up or do -- you know, things can cause a lot more damage.

> So they would work with people like Kim McIntosh with the State to come up with what remediation process is appropriate and the cleanup levels that they would be held to.

11 CHAIRMAN HANSON: Thank you very much. Thank 12 you, Mr. Smith.

13 MR. SMITH: Commissioner Kolbeck, questions. 14 COMMISSIONER KOLBECK: Hi, Heidi.

15 On question I guess it would be number 8 of your 16

direct testimony it said that in your analysis of the PHMSA pipeline the database indicated that fire occurred on approximately 2 percent of the pipelines.

19 Is this crude oil, or does that include natural 20 gas and refined petroleum?

THE WITNESS: The PHMSA database is based on -that I analyzed is based on hazardous liquids. So it includes refined products, you know, things like diesel and things like that. So it's more inclusive than just crude oil.

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through the sand hills in South Dakota?

THE WITNESS: Yeah. We've actually -- I've done

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2 percent, I'm just wondering is crude oil the most

flammable of the 2 percent or the least flammable of the

153 1 work -- doing the same types of risk assessments. We did There's a lot of keys. These folks that do the 2 work down, as an example, for a pipeline for Shell, and aerial surveillance are trained to look for certain 3 that went through some sand hill type areas around Jal, things. So aerial surveillance could have picked it up. New Mexico. And they had some teeny species, some 4 I don't know who picked it up. It could have been a lizards associated with it. 5 landowner who was out -- maybe was on the range and they 6 So we did -- the same methodology that's used in came out and smelled something and reported it. But that 7 the risk assessments and the studies that I do for was the longest one that was in the database. 8 Keystone is exactly the same thing -- I usually work for COMMISSIONER KOLBECK: Okay. And that actually 9 the government side. So the same method is used for the goes to the mean and median like you were saying. The BLM or the Forest Service. They looked at the analysis 10 days are long, but the barrels are low so that's why 11 there's two different -for that pipeline and they were -- they said, yeah, this is acceptable. 12 THE WITNESS: Yeah. Yeah. 13 COMMISSIONER KOLBECK: Okay. You mentioned that COMMISSIONER KOLBECK: As far as the crude oil 14 that goes through the pipeline, is there any difference seven days detected is 97 percent. Could you explain 15 that a little bit more? in the Canadian crude oil compared to Texas crude oil? 16 THE WITNESS: So in the PHMSA database they have THE WITNESS: I'll give you a yes -- give you a 17 mixed answer. Every crude oil is unique. However, the a column where they report time to detection. Now it --18 well, so we took the data, we analyzed it, and we just crude oil -- and that's just because of the geological said, okay, seven days. How many spills are detected? 19 formations that comes out of -- it's got hundreds of --20 We did a percentile analysis. The number is 97 percent. well, literally thousands of compounds within each oil. 21 COMMISSIONER KOLBECK: What happens to the other However, these crude oils are very, very 22 3 percent? comparable to oils that we found in certain parts of THE WITNESS: Most spills -- of the remaining 23 California, Venezuela, Nigeria, Russia. So they're not 24 spills in the database, the longest time to detect a uniaue. 25 spill, I'll have to look at my little sheet here, was COMMISSIONER KOLBECK: But as far as the fusion 154

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78 days.

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What is interesting to note is that spill only consisted of 636 barrels. So it -- it doesn't necessarily equate that a longer time to detection equates with a huge release. In fact, this 78 days was probably a very small slow drip that occurred. COMMISSIONER KOLBECK: Sure. So has it been

your experience that -- if there was a lot of oil leaking out of the pipeline, you're going to have a much quicker response time?

11 THE WITNESS: Yes.

12 COMMISSIONER KOLBECK: Okay. So this 638 13 barrels over 78 days, that's -- that would not be 14 detectable, or would a leak like that become larger and 15 larger over time?

THE WITNESS: It becomes -- well, so you have a pinhole leak, and so it's dripping really slowly. So as you can imagine, it starts contaminating a little area, and then it starts percolating up through the soils and along in the pipeline trench.

21 We have aerial surveillance that flies by. So 22 what they might have seen is they may have seen 23 discoloration of the soil as the oil was coming up. What 24 they might have seen if it was a heavily vegetated area 25 is suddenly some vegetation starts yellowing.

bond epoxy pipe and corrosion, in your opinion would one 2 corrode faster than the other?

3 If you're hauling Texas crude oil north or 4 Canadian crude oil south, would those two pipelines, 5 would one corrode faster than the other?

6 THE WITNESS: I'm not sure if I have the 7 expertise to answer that question for you.

8 COMMISSIONER KOLBECK: Some of the landowners 9 had questions I guess, and I'll just explain my question.

10 Had thought that maybe Canadian oil was different than 11 Texas oil or out of the Bakken formation in North Dakota.

12 Do you know if it's similar to that oil? Do you 13 know if it's similar to the Bakken formation?

14 THE WITNESS: I do not know. Yeah. I don't 15 know.

16 COMMISSIONER KOLBECK: Okay. When you say that 17 if there was a small pinhole leak, it would bubble up in 18 the trench, is that the same behavior of a refined

19 petroleum? Or would refined petroleum go to the bottom 20 of the trench and down?

21 THE WITNESS: Well, it's going to do a little 22 bit of all. Typically what happens is with a spill it 23 tends to stay in the pipeline trench because no matter 24 how well they try to compact it, the pipeline trench is

less consolidated than the surrounding materials. So it

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157 159 1 will tend to spread laterally, and it will tend to spread 1 BY MR. BLACKBURN: 2 vertically. Q. Ms. Tillquist, are you an expert in emergency 3 But there also will be penetration out of trench response planning? 4 A. I am not. into the sides and down through the soils. Those rates 5 Q. And have you participated in any emergency won't occur as fast because of the lack of consolidation. 6 COMMISSIONER KOLBECK: How fast does this crude responses? 6 7 oil travel through the pipe? A. Yes, I have. 8 Q. How many have you participated in? THE WITNESS: I'm not an expert in that, but 8 9 9 I've heard it's about as fast as you can walk. A. Just one. 10 COMMISSIONER KOLBECK: Okay. So it's not 10 Q. Okay. Have you reviewed the Keystone system 11 like --11 template for the Emergency Response Plan? 12 THE WITNESS: It's not racing. 12 A. I have not. 13 COMMISSIONER KOLBECK: Like natural gas 13 **Q.** So, therefore, you wouldn't know whether it includes 14 particles -- that's a bad example. It probably doesn't 14 any site specific or state specific information in it 15 15 move at fast as when you pump it into your car, refined about location of materials, location of personnel, or 16 petroleum in your car. 16 any other detailed information? 17 THE WITNESS: Yeah. I would say that's probably 17 A. I can tell you that I've -- let me retract I guess 18 correct. 18 what I had first answered. I have seen the document. I 19 COMMISSIONER KOLBECK: I think that's it for me. 19 have, you know, flipped through it, but I didn't examine 20 20 Thank you. it, you know, in depth for the Keystone line. And there 21 21 THE WITNESS: Thank you. was state-specific information. But I didn't examine it 22 22 at all in detail. I just literally said, oh, here's -- I MR. SMITH: Thank you. Any follow up from you, 23 Commissioner Hanson? No? 23 didn't spend any time. 24 I might have had just a couple here. In terms 24 Q. And you referred to it as a template, not as a 25 25 of overall -- in terms of percent of the line -- is that draft; right? 158 1 my microphone blowing up there? Maybe it wants me to be A. I'm sorry. I was referring to the Keystone ERP that 2 I looked at. quiet. 3 3 **Q.** Yes. And you referred to that as a template? Would you characterize most of the area 4 traversed by the pipeline as having ground water A. No. That they will use -- much of the information 5 formations that are vulnerable in terms of your overall that's in the Keystone PHMSA-approved ERP, they'll use 6 6 experience? much of that same information for the Keystone XL plan. Q. Okay. 7 7 THE WITNESS: I would suggest that most of the 8 8 route is not sensitive to the ground water contamination. MR. BLACKBURN: Thank you. No further 9 Certainly there are portions along alluvial areas and, 9 questions. 10 10 MR. SMITH: Ms. Semmler. you know, sandy areas, but for the most part the depth to 11 11 water and the formations underlying the lithology would MS. SEMMLER: Nothing further. 12 prevent a crude oil spill from reaching most of the 12 MR. SMITH: Do you have any response, responsive 13 13 questions? ground water. 14 MR. SMITH: I think that's all I have. I 14 MR. MOORE: Nothing else. Thank you. 15 15 forgot. Mr. Moore, was that you who was conducting MR. SMITH: Thank you. I think that's it then, 16 direct? 16 Ms. Tillquist. You're excused. 17 17 MR. MOORE: It was. And I have no additional Applicant -- how are you doing here, Cheri? 18 18 questions. Keystone call your next witness. 19 MR. SMITH: Okay. In response to the 19 MR. KOENECKE: The only witness we have left, 20 Commissioner questions, is there any follow up from 20 Mr. Smith, is Secretary Oster for tomorrow morning at 21 21 either Interveners or Ms. Semmler? 8:30. 22 MR. BLACKBURN: If I may, just a couple of quick 22 The only witness we have left in our direct case 23 23 questions. is Secretary Oster for tomorrow morning at 8:30.

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MR. SMITH: Okay.

MS. SEMMLER: Mr. Smith, staff does have a few

**RECROSS-EXAMINATION** 

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housekeeping items we could possibly take care of if we do have some extra time.

MR. SMITH: Okay. So at this point then I'm understanding, Keystone, your case is going to rest until tomorrow morning and we'll have the one witness and then that's it for your direct case?

7 MR. KOENECKE: That's correct.

MR. SMITH: Okay. Sure.

9 Staff, fire away.

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MS. SEMMLER: Well, I guess the easiest one to start with would be staff did submit prefiled testimony and some supplemental testimony if the parties would stipulate to that as we did to TransCanada's prefiled testimony. Staff would make that request.

Next would be because this has gone so much faster than we anticipated, staff does need some time to prepare for tomorrow, and we'd ask that the start time tomorrow morning be moved back 9:30.

Finally, we have several witnesses that are unable to be here until Thursday. And the parties have all agreed that they could participate telephonically. We'd ask that that be approved by the Commission as well.

23 MR. SMITH: Okay. I guess first I'll ask the 24 other parties if you have comments or concerns with any 25 of that.

MR. KOENECKE: We're certainly willing to

stipulate to the staff testimony. We just think it 3 probably should be in a list as we put ours together and

would do it at that time. That's probably the cleanest?

5 Is that what you're thinking, Ms. Semmler?

6 MS. SEMMLER: Yep. I can have -- have that list 7 together right away.

MR. KOENECKE: I don't know Secretary Oster's availability at 9:30. I can check. I know he was unavailable every other day this week. Otherwise, no objection to starting at 9:30 that I'm aware of.

And, finally, we have no objection to examining staff's witnesses by telephone, should that be necessary.

MR. SMITH: Okay. Mr. Blackburn.

15 MR. BLACKBURN: No objections.

16 MR. SMITH: Pending Mr. Koenecke checking with 17 your witness -- and I forgot -- Oster's availability at a

18 time other than 8:30, I guess.

19 What is the Commissioners' thoughts about 9:30? 20 I think staff -- I've sort of been ambushed here a little 21 bit. I don't want to use that in a negative way. But, I 22 mean, this hasn't gone like we all thought. To me it's 23 reasonable to give them at least some extra time to

24 prepare.

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COMMISSIONER KOLBECK: No. I think that's very

1 reasonable.

2 CHAIRMAN HANSON: Absolutely. There was no way

3 for staff to anticipate this. So certainly no intent to

4 ambush or anything of that nature. It's from the

5 standpoint that things progressed rather quickly. And I

6 would say that that's due to the prefiled testimony and

the fact that we have covered this type of ground before.

8 And so to expedite it, it makes all the sense in the

9 world to give staff that opportunity. Yes.

10 MR. SMITH: Okay. Well, with that then I'm 11 going to -- on the record here so we're lawful about it 12 when we recess today we're going to recess until 9:30 in 13 the morning in lieu of the originally scheduled 8:30.

14 Unless we hear that the only time when Mr. Oster can be 15 available is at 8:30.

16 Because honestly if he could be available any 17 time tomorrow, right, Mr. Koenecke, that would suffice, 18 would it not?

MR. KOENECKE: Yes. That's exactly right. His testimony isn't chronologically important to ours or frankly to anybody else's of which I'm aware. And as soon as I find out I'll telephone you and let the parties know as well.

24 MR. SMITH: Okay. Subject to that caveat, we 25 will resume when we do recess here today at 9:30 a.m.

1 tomorrow morning.

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2 Does that take care of your issues then,

3 Ms. Semmler then?

4 MS. SEMMLER: The final one was whether we could

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5 take testimony from some out-of-state witnesses via

6 telephone. And I don't know that there will be any

7 cross, but in the event there is, we'd prefer to do it

8 via telephone so they aren't required to change travel

9 arrangements and it creates complications.

10 MR. SMITH: Right. I don't -- the parties seem 11 to be amenable to that, as I understand it, I mean, both

12 Mr. Blackburn and --

13 MR. BLACKBURN: That's correct.

14 MR. SMITH: I know in past on a few occasions in 15 general the Commission has not liked to do that just

16 because of difficulties we've had sometimes managing

17 examination over the phone honestly. But with the one

18 thing we have done in the past when we've done that is --

19 the other thing is by the witness being here in

20 South Dakota and of course taking an oath they are then

21 within the jurisdiction of the State of South Dakota and

22 that oath makes them come under our statutes related to

23 the taking of an oath, among them culpability for

24 perjury.

25 And we have asked witnesses in the past to

165 167 1 MR. SMITH: Sure. And I think that in order so 1 stipulate over the phone that they are in agreement that they are in effect testifying within the jurisdiction of both Mr. Blackburn -- again we're way ahead of schedule the State of South Dakota and subject to all of our laws 3 here -- and Ms. Semmler can get their presentations 4 related to the taking of an oath and the sanctions that ready, is there any objection to our just going into 4 5 occur with respect thereto. recess now and you guys can get to work and we'll be 6 So, okay, Ms. Semmler, that we might want to 6 ready to proceed in the morning? 7 7 communicate that to them. MR. KOENECKE: No objection. MS. SEMMLER: And I don't anticipate any issues 8 8 MR. SMITH: Okay. Other parties? 9 9 with that. That's acceptable. MR. BLACKBURN: No objection. 10 MR. SMITH: Okay. Right. I mean, I would have 10 MR. SMITH: Okay. Then it's about 2:30. We're 11 11 in recess then in Docket HP09-001. The hearing will come to say in most of these kind of cases the testimony 12 usually is opinion testimony and it tends more to be 12 back to order at 9:30 in the morning, barring the problem being wrong or -- than lying in general anyway. I think with Witness Oster. Thank you, everyone. 13 13 14 the risk of that is quite minimal. 14 (The hearing is in recess at 2:30 p.m.) 15 Well, I don't know. In terms of today then, 15 16 Mr. Blackburn -- Mr. Blackburn and I had a brief 16 17 discussion prior to the commencement of the hearing 17 18 today, and do you want to bring up now your issues with 18 19 respect to your case, or do you want to commence a case 19 20 20 in chief? 21 21 And, as I understand it, basically that -- if 22 I'm getting it right and please jump in and correct me if 22 23 I'm wrong that what you really had were a couple of 23 exhibits that you wanted to try to have admitted either 24 24 25 on a judicial notice basis or maybe on a stipulated 25 168 166 1 STATE OF SOUTH DAKOTA) basis. 1 2 :SS **CERTIFICATE** 2 Would you like to address that now or should we 3 COUNTY OF SULLY ) 3 take a quick break so you can organize your thoughts or 4 4 what do you think? I, CHERI MCCOMSEY WITTLER, a Registered 5 5 MR. BLACKBURN: It will be a list -- won't be 6 Professional Reporter, Certified Realtime Reporter and 6 just a couple. We'll be looking at more exhibits than 7 Notary Public in and for the State of South Dakota: 7 that. What I'd like to do this afternoon is prepare that 8 DO HEREBY CERTIFY that as the duly-appointed list. I've got it partially prepared. I'll have a 9 8 shorthand reporter, I took in shorthand the proceedings 10 had in the above-entitled matter on the 2nd day of 9 chance to finish it. 11 November, 2009, and that the attached is a true and 10 Tomorrow I can share it with the parties, and 12 correct transcription of the proceedings so taken. 11 they can see whether it's acceptable or not. I believe 13 Dated at Onida, South Dakota this 23rd day of 12 most of them, if not all of them, will be because they 14 November, 2009. 13 are documents provided by TransCanada or available from 15 14 other jurisdictions or getting in the public domain. So 16 15 assuming that those are acceptable, we can probably 17 16 handle it fairly quickly tomorrow. 17 18 Cheri McComsey Wittler, MR. SMITH: Okay. You were going to prepare a Notary Public and 18 list and then get together with counsel for the other two 19 Registered Professional Reporter 19 counsel and --Certified Realtime Reporter 20 MR. BLACKBURN: That's correct. 20 21 MR. SMITH: And see if you can work something 21 22 out? Okay. 22 23 MR. BLACKBURN: It's nearly done. I just had a 23 24 couple last things I need to check on before I distribute 24 25 25

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